

Update on the Plan for the Closure of Agnews Developmental Center



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**California Health and Human Services Agency
Department of Developmental Services**



“Building Partnerships, Supporting Choices”

Update on the Plan for the Closure of Agnews Developmental Center

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Update on the Plan for the Closure of Agnews Developmental Center

Purpose of the Report

This report on the Plan for the Closure of Agnews Developmental Center (Plan) is submitted pursuant to the Budget Act of 2005 (Senate Bill 77, Chapter 38, Statutes of 2005) that states:

“The State Department of Developmental Services shall provide the fiscal and policy committees of the Legislature with a comprehensive status update on the Agnews Plan, on January 10, 2006, and May 15, 2006, which will include at a minimum all of the following:

- (a) A description and progress report on all pertinent aspects of the community-based resources development;
- (b) An aggregate update on the consumers living at Agnews and consumers who have been transitioned to other living arrangements;
- (c) An update to the major implementation steps and timelines;
- (d) A comprehensive update to the fiscal analysis as provided in the original plan; and
- (e) An update to the plan regarding Agnews’ employees.”

The report is divided into five sections:

- Progress Report on Resource Development
- Update on Agnews’ Consumers
- Update on Agnews’ Employees
- Major Implementation Steps and Timelines
- Fiscal Update

The purpose of this report is to provide an update on the progress toward implementation of the Plan to close Agnews Developmental Center (Agnews) by June 30, 2007. This report tracks progress from the Plan “baseline” and includes data from July 1, 2004, through November 30, 2005, and tracks progress through November 2005. The next report is due on May 15, 2006, and will include data from December 1, 2005, through March 31, 2006.

Background

The population of California’s developmental centers has decreased over time mirroring national trends. In the case of California, this decrease in the use of institutions began when the community-based system was initiated in 1969 under the newly established Lanterman Mental Retardation Services Act, now called the Lanterman Developmental Disabilities Services Act (Lanterman Act). The Lanterman Act promotes the provision of services in

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the least restrictive environment and emphasizes community settings as the preferred living option for most consumers. The total developmental center population declined dramatically as the community system expanded, falling from a high of 13,355 individuals in 1968 to the census of 3,052 individuals by November 30, 2005. Declining populations made it possible for the Department of Developmental Services (Department) to cease using three state hospitals that had served both persons with developmental disabilities and those with mental illness. DeWitt State Hospital was closed in 1972, Stockton Developmental Center in 1995, and Camarillo State Hospital and Developmental Center in 1996. Patton and Napa State Hospitals were both dedicated specifically to the care and treatment of persons with mental illness. Two other state facilities serving persons with mental illness were closed during this period: Modesto State Hospital in 1970, and Mendocino State Hospital in 1973.

In January 1994, the Department entered into an agreement to settle the Coffelt lawsuit, which alleged that the Department and several regional centers had not taken sufficient action to develop community-based services, thereby denying developmental center residents the opportunity to live in the community. The implementation of this agreement resulted in a reduction of the developmental centers' population by more than 2,320 persons between 1993 and 1998. This was accomplished by creating new community living arrangements, developing new assessment and individual service planning procedures and quality assurance systems, and by obtaining increased federal funding through the Medicaid Home and Community-Based Services (HCBS) Waiver.

The United States Supreme Court issued its ruling in *Olmstead v. LC* (1999) 527 U.S. 581. This decision stated that services should be provided in community settings when treatment professionals have determined that community placement is appropriate; when the individual does not object to community placement; and when the placement can reasonably be accommodated, considering the resources available to the state and the needs of others with disabilities. Since the decision, the federal Department of Health and Human Services, Centers for Medicare and Medicaid Services (CMS), issued recommendations to the states requiring them to prepare comprehensive *Olmstead* plans to decrease dependency on institutional services.

The increased emphasis on the provision of services in community-based settings derives from a service philosophy embodied by the above-mentioned legislation and court cases. It also reflects the development of resources and expertise available in the community service system to serve individuals with complex support needs.

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Progress Report on Resource Development

Background

The planning process for the closure of Agnews started in Fiscal Year 2003 – 2004. The Department utilized broad participation from internal and external stakeholders to develop a plan that would result in an orderly transition of consumers into alternative services and supports. In October 2003, the teams completed their recommendations and reports that served as the basis for the Plan. The Bay Area regional centers, San Andreas Regional Center (SARC), the Regional Center of the East Bay (RCEB), and Golden Gate Regional Center (GGRC), and Agnews played a significant role in developing the Plan. After several public meetings in Fiscal Year 2003 – 2004, the Plan was submitted to the Legislature in January 2005, and approved with the enactment of the Budget Act of 2005.

The Transition To The Community Process

Agnews, the Bay Area regional centers, the Regional Resource Development Project (RRDP) of the Bay Area, and the Department are committed to assuring that each consumer who chooses a community living option has the appropriate services and supports for a successful transition. Consumers and where appropriate, his or her parents, conservator, legal guardian, or authorized representative, are involved in the planning process.

The Individual Program Plan, Placement Process Evaluation, Community Living Options Process, and Post Placement Follow-up are critical components of the transition process.

Individual Program Plan (IPP)

The Individual Program Plan (IPP) is developed through a process of individual needs determination. The consumer and where appropriate, his or her parents, conservator, legal guardian, or authorized representative, has the opportunity to actively participate in the development of the IPP.

The development of the IPP includes an assessment of each individual's strengths, needs, preferences, and life choices. The IPP includes a statement of goals and objectives to meet the individual's needs and to maximize opportunities for choices and participation in all areas of life, including housing, work, leisure activities, where the consumer lives, works, and plays.

The IPP identifies services and supports to implement the plan and includes a schedule for review and re-evaluation of these services. The services and supports are to be purchased by the regional center or provided through generic services.

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If individuals in the developmental center are identified for possible movement into the community, the regional center, developmental center, and the RRDP will coordinate activities and develop a plan for transition. This plan will consist of needed assessments and identification of services and supports that the individual will require to be successful in his/her new living arrangement.

When community services are identified that can meet the individual's needs and interests, an assessment and evaluation process is initiated to determine the appropriateness of the community living option.

Placement Process Evaluation

The placement process evaluation consists of a home visit by the consumer, the family, or authorized representative where appropriate, the RRDP, and regional center staff. The purpose of this visit is to determine if the potential home meets the needs of the consumer.

If this visit is successful, a meeting is planned between the potential vendor and the consumer. This vendor evaluation includes a face-to-face meeting between the vendor and the consumer.

Following the vendor evaluation, a visit to the home will be scheduled for the consumer. This visit provides the consumer with an opportunity to visit the home, meet other persons living in the home, and meet the staff. Typically, this includes more than one visit, but it depends on the consumer and his or her interests and needs.

Community Living Options Process and Community Placement

The purpose of the Community Living Options (CLO) meeting is to review all of the identified services and supports, determine the need for additional supports or provider training, discuss potential living options, and to develop a transition plan for the individual to move into the home.

No less than 15 days prior to the move, a transition planning meeting will be held. This meeting includes, but is not limited to, the consumer, where appropriate, the consumer's parents, legal guardian, conservator or authorized representative, a regional center representative, a developmental center representative, and a representative of each primary service provider identified in the IPP. The purpose of this meeting is to assist the individual in feeling comfortable with the move, identifying any services or coordination needed, and ensuring a safe transition.

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Post Placement Follow-up

Once the consumer has moved into his or her new home, post placement visits occur on a regular, and an as-needed, basis, by the regional center representative and the RRDP, to help ensure a smooth and successful transition to the community. Within 30 days of transfer, a follow-up meeting is held to review the new assessment information, identify any additional services needed, and to develop the IPP for the coming year. In all community placements, the regional center conducts a face-to-face visit every 30 days for the first 90 days after the move, quarterly thereafter, and an annual facility monitoring visit. For individuals in community residential homes, at least two of the regional center visits per year must be unannounced. The RRDP visits the consumer five days after placement and again at 30-60-90 day intervals, 6 and 12 months, and more often as needed. For consumers placed in SB 962 (Chapter 558, Statutes of 2005) homes, a regional center nurse must visit the consumer at least monthly indefinitely.

Consumer Empowerment

The Department's Consumer Advisory Committee (CAC) was started in 1992 to give consumers a voice about how they receive services. The CAC provides the Department with feedback on the impact of important issues on consumers and provides them a forum to discuss issues impacting the developmental services system. In 2005, the CAC decided to add to its previous projects, the development of choice and satisfaction guides for people living in and leaving the developmental centers, and an adaptation guide for staff to present materials to people who do not read well. These guides were developed in collaboration with People First of California, the Association of Regional Center Agencies Consumer Advisory Committee, and other self-advocacy groups. The Satisfaction Guide includes a companion DVD entitled "Dan's Story", which uses Dan's experience moving from Fairview Developmental Center into the community to walk consumers through the guide, and other related pamphlets, designed to make consumers aware of the other living options. The Department in collaboration with consumers at Agnews, Agnews' staff, and the Bay Area regional centers, is adapting the "Making My Own Choices" booklet and the "Picture Sticker Book". The booklets will be adapted specifically to support Agnews' consumers to be actively involved participants in the IPP process and planning discussions. Once the materials have been adapted, consumers will be trained on how to use the planning guides and will begin training and facilitating small groups of Agnews' consumers to use the materials to make choices about their transition from Agnews. Training is scheduled to begin in January, 2006.

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Resource Development

Bay Area Housing Plan

The Schwarzenegger Administration sponsored AB 2100 (Chapter 831, Statutes of 2004) that authorized the Department to approve a proposal, or proposals, from the Bay Area regional centers to provide for, secure, and assure the payment of leases for housing for people with developmental disabilities. SB 643 (Chapter 551, Statutes of 2005) further amended this section to clarify the regional centers' ability to assure full payment of a housing lease based upon availability of the house for occupancy.

In conformance with the statutory requirements, the Bay Area regional centers have submitted, and the Department has approved, the Bay Area Housing Plan (BAHP) that details the proposed plan for development and ownership of the properties, management entities, and developer. The Department's review was completed in collaboration with the State Department of Housing and Community Development, the California Housing Finance Agency (CalHFA), and the Department of Finance (DOF).

As required by statute, BAHP must meet several conditions. The acquired, or developed, real property must be occupied by individuals eligible for regional center services. The property must be integrated with housing for people without disabilities. The regional center must have approved the proposed ownership, management, and developer entities, and the costs associated with the proposal must be reasonable. The proposal must include a plan for transfer at a time certain of the property ownership to an approved non-profit entity for use by individuals eligible for regional center services.

On September 22, 2005, the DOF submitted the BAHP and the expenditure plan to the Joint Legislative Budget Committee (JLBC) for review. The expenditure plan proposed using the \$11.115 million appropriated in the Budget Act of 2004 (SB 1113, Chapter 208, Statutes of 2004) and re-appropriated in the Budget Act of 2005 for the predevelopment costs associated with acquisition and development of housing to implement the BAHP. On November 8, 2005, the JLBC reviewed and concurred with the BAHP, provided that the Department submits monthly project status reports to the Legislature. The JLBC also concurred with the proposed expenditure of the \$11.115 million for the pre-development costs associated with acquisition and development of housing for residents leaving Agnews.

Under the BAHP, the Bay Area regional centers will contract with a developer to acquire, design, and develop housing for persons leaving Agnews. Three types of housing will be developed: SB 962 homes (also known as adult

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residential homes for persons with specialized health care needs), specialized residential homes, and family teaching homes.

In this new model, once the housing mortgage is paid in full, the provider's lease payment ceases. The property will be transferred to an approved non-profit entity for dedicated use by regional center consumers. An inventory of stable community housing designed to meet the special needs of individuals with developmental disabilities is thereby created.

The Department will monitor and evaluate the effectiveness of the BAHP and carry out its roles and responsibilities under AB 2100.

The Bay Area regional centers will:

- coordinate the program service delivery to support residents in the housing developed through the BAHP;
- gather consumer housing requirements for current residents of Agnews;
- execute the Lease Assurance Agreements and arrange for Service Providers to execute the leases; and,
- monitor and evaluate BAHP progress.

Master Developer: The Hallmark Group has been selected by the Bay Area Regional Centers as the Master Developer. As Master Developer, the Hallmark Group is responsible for the development of housing that complies with the BAHP requirements; acquiring, constructing, financing, managing, and maintaining the properties; and, conveying the properties to non-profit organizations at the time it obtains long-term financing for the properties under the direction of the Bay Area regional centers.

The Hallmark Group was chosen for its knowledge of the developmentally disabled community, a demonstrated ability to manage complex multiple stakeholder projects, and work experience with public agencies.

Non-Profit Housing Corporations: Three Bay Area non-profit housing (NPOs) corporations were selected for their expertise and knowledge of the local housing market by the Bay Area regional centers. GGRC selected West Bay Housing Corporation; RCEB selected the Housing Consortium; and, SARC selected Bay Area Housing Corporation to:

- locate housing that qualifies for the BAHP within the service areas of their respective regional centers; and
- provide long-term ownership and property management.

The Department and the Bay Area regional centers have done considerable work to lay the foundation for implementation of the BAHP. To date, several

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key activities have been started, or completed, in conjunction with Department approval of the BAHP. Draft legal agreements between the developer, regional centers, service providers, and non-profit organizations have been developed. The developer and the regional centers are pursuing long-term bond financing with the CalHFA and construction financing with the Bank of America. On September 8, 2005, the CalHFA Board of Directors approved an initial \$20 million bond financing to begin acquisition and development of property pending approval by JLBC. The CalHFA Board of Directors will act on an additional request for \$25 million in bond financing for the BAHP on January 12, 2006. It is anticipated that at the completion of the BAHP the total amount of bond financing may be up to \$100 million.

The Department, the Bay Area regional centers, Agnews' staff, and the developer are in the process of preparing housing roll-out schedules based on consumer-centered planning underway at Agnews. The BAHP includes housing acquisition and development procedures that provide detailed information for selecting properties and for the design of a home specific to the services to be provided. The property selection process includes information such as neighborhood characteristics, perception of neighborhood safety, community integration, the availability of public transportation, and proximity of the property to medical services. Home design criterion includes such features as size, accessibility, and architectural features that can be customized to meet the needs of the individual. Customizing the home may include features such as widened hallways, reinforced walls, lowered countertops, and the use of protective building materials.

At a minimum, there will be two phases to the housing development. Phase 1 planning for housing acquisition and development has already been completed based upon individual program planning sessions recently conducted at Agnews. The housing and acquisition plan includes specification of location and type of residence to meet identified needs. The development of the Phase 2 housing and acquisition plan is currently in process and will be based upon the outcome of additional person-centered planning.

SB 962 Homes

SB 962 sponsored by the Schwarzenegger Administration, and enacted on October 5, 2005, established SB 962 homes, also known as adult residential homes for persons with specialized health care needs. This type of residence is necessary to fill a critical gap in licensure categories for people with developmental disabilities who have a combination of specialized health care and intensive support needs. Examples of the health services that can be provided in a SB 962 home include, but are not limited to, nutritional support including total parenteral nutrition, gastrostomy feeding and hydration, renal

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dialysis, special medication regimes including injections, intravenous medications, management of insulin dependent diabetes, catheterization, indwelling urinary catheter management, pain management, and palliative care. The creation of this new type of Department of Social Services (DSS) licensed residential care facility, as a pilot project, will provide for community-based services in the Bay Area for up to 120 current Agnews' residents. The facility staffing requirements include licensed nursing staff on duty 24 hours per day, seven days per week, development of an Individual Health Care Plan for each consumer that is updated at least every six months, and at least monthly face-to-face visits with the consumer by a regional center nurse. Moreover, state costs for the residential, day programming and transportation services provided to HCBS Waiver participants are eligible for federal reimbursement. An independent evaluation of the pilot will be submitted to the Legislature by January 1, 2009.

The Department has provided SB 962 home implementation guidance to the Bay Area regional centers and has developed internal protocols to review the program plans for certification. The Bay Area regional centers have developed Requests for Proposals and are soliciting qualified providers to develop SB 962 homes. The Department is collaborating with the DSS, Community Care Licensing Division, on a plan that will implement regulatory oversight of the new licensing category and that will expedite the licensing of all applicable community care arrangements for Agnews' consumers transitioning into the Bay Area counties. An Interagency Agreement has been executed between the Departments and an operational Memorandum of Understanding is being negotiated. Development of this new service delivery model also necessitates proactive collaboration with the State and local fire jurisdictions serving the Bay Area counties. Toward this end, meetings have occurred with the San Mateo County Fire Prevention Officers Association and the Northern California Fire Prevention Officers Association to update these officials on the Plan, the implementation process, and timelines, and to enlist their support in achieving timely fire clearances using consistent fire safety guidelines. Additional meetings with other key county fire prevention associations are being scheduled. In addition, the State Fire Marshal has agreed to develop and disseminate materials to inform local fire marshals concerning this new licensing category.

Family Teaching Homes

AB 2100 amended statutes to add family teaching homes to the existing Adult Family Home Agency (AFHA) model. The associated Health and Safety Code was also amended. The family teaching home model will serve up to three adults in the individuals' home, while the teaching family lives in an adjoining home. The AFHA was first established in 1994 to provide a new cost-effective living option for adults moving from developmental centers into the community. It is a living option that enables adults to enter into

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partnerships with families as fully participating family members. The regional center contracts with the AFHA to recruit and train families, certify family homes, match individuals and families, provide ongoing support to families, and monitor family homes. The individual receives supports and services from the family, AFHA, and the regional center according to his or her needs. Regional center staff visits the family home at least quarterly and evaluates the AFHA annually. Department staff periodically evaluates program implementation by the regional center and the AFHA.

The family teaching home model differs from the current adult family home model in two respects. First, the individuals and family do not share the same private home. The teaching family lives in a home adjoining the home of the individuals. Typically, the home is a duplex. Second, the family teaching home is designed to support up to three adults with developmental disabilities. The teaching family manages the individuals' home, provides direct support, and directly supervises relief staff. The teaching family is certified and trained by the AFHA. The teaching family continues to receive additional training throughout the year and must have their certification renewed annually. The family home agency provides or arranges for the delivery of comprehensive services and supports including, but not limited to, work and other program supports. The family teaching home model is certified, monitored, and evaluated by the regional center and the Department through the same process as an AFHA.

The family teaching model home was developed in the State of Kansas and has successfully been utilized to provide housing and services to consumers moving from Kansas developmental centers into the community. SARC is working with the original providers from Kansas to develop and mentor a California non-profit organization to start-up family teaching homes. Teaching families have been recruited, trained, and are currently serving two Agnews' consumers in a family teaching home. SARC is in the process of developing additional family teaching homes to serve other consumers at Agnews.

Specialized Residential Homes

To address the needs of Agnews' residents with behavioral challenges or other specialized needs, specialized residential homes that serve three or four persons are being developed. The homes are DSS licensed adult residential homes which provide augmented staffing and professional services to address the unique needs of the consumer. SARC has developed six specialized residential services homes. Eight consumers are currently being served in these homes. Ten additional consumers will be transitioned into the homes by June 30, 2006. Specialized residential homes serve consumers whose needs cannot be appropriately met within the existing array of community living options. Consumers living in specialized residential homes have unique behavioral needs related, but not limited to, mental health

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and behavioral challenges. Specialized residential homes provide 24-hour on-site staff with specialized expertise in programming. In addition, these homes have the capability for on-site crisis response to meet scheduled or unpredictable needs in a way that promotes maximum dignity and independence. These homes provide supervision and direct care support to ensure the health, safety, and well-being consumers with challenging needs.

Community Placement Plan

Consistent with statute, the Department is responsible for reviewing, and approving, a Community Placement Plan (CPP) in each regional center. The CPP is designed to assist regional centers in providing the necessary services and supports for individuals to move from developmental centers, when appropriate, into the community.

Annually, the regional center submits a proposed plan to the Department that includes placement goals, and a request for funding of resources that are necessary to prevent developmental center admission, including regional center operations, resource development, and ongoing placement costs. To achieve their placement goals, regional centers develop new, or expand existing, community services, and supports. The plan is reviewed, and approved, by the Department contingent upon its feasibility, reasonableness, and the appropriation of dedicated funding in the annual State budget.

The Department monitors the progress that regional centers make in implementing the approved CPP and offers technical assistance, as needed, to overcome barriers that arise. The Department works closely with the regional centers, developmental centers, and the RRDPs to coordinate the involvement and support critical to implementation of plans that will result in individuals moving to community living arrangements.

The Budget Act of 2003 (AB 1765, Chapter 157, Statutes of 2003) authorized funding to develop the initial Bay Area Unified Plan for Community Placement Plan (Unified Plan). The Unified Plan is a regional collaboration among San Andreas Regional Center, Regional Center of the East Bay, and Golden Gate Regional Center focusing on the placement of consumers from Agnews. The Unified Plan is the community implementation component of the Plan for Closure of Agnews Developmental Center. Regional planning among the Bay Area regional centers that share service providers, and serve the majority of individuals at Agnews, is both efficient and cost effective. In addition to the development of new service delivery models, the Unified Plan includes start-up funding for resource development for existing residential service models including Supported Living Arrangements, Intermediate Care Facilities, and Community Care Facilities.

The goals of the Unified Plan are to:

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- place individuals from Agnews into appropriate community arrangements;
- provide continued support for Agnews' consumers transitioning into the community;
- develop new or expanded residential options, day program services, clinical and consultant services for Agnews' consumers transitioning into the community; and
- continue support for expanded regional center deflection and community placement activities.

From July 1, 2003 to November 30, 2005, 111 consumers moved from Agnews into the community. In Fiscal Year 2003 – 2004, 43 consumers transitioned from Agnews into community living arrangements. Of these consumers, 36 were part of the Unified Plan, and seven were affiliated with non Bay Area regional centers. In Fiscal Year 2004 – 2005, 44 consumers transitioned from Agnews into community living arrangements. Of these consumers, 40 consumers were part of the Unified Plan, and four consumers were affiliated with non Bay Area regional centers.

As of November 30, 2005, 24 consumers have transitioned to the community in the current Fiscal Year. Of these consumers, 23 were part of the Unified Plan, and one consumer was affiliated with a non Bay Area regional center. Typically, the majority of consumers move into the community in the last quarter of the fiscal year due to the length of time it takes to develop quality living arrangements. In Fiscal Year 2005 – 2006, it is projected that 80 consumers (71 from the Unified Plan and nine from non Bay Area regional centers) will transition from Agnews into the community. The Governor's Budget assumes that 177 consumers will transition into the community from Agnews in the 2006-2007 Fiscal Year. However, the Department will update the Unified Plan placement projections for Fiscal Year 2005 – 2006 in the May Revision and will also re-estimate the number of placements for the 2006 – 2007 Fiscal Year at that time.

Health Services

Assuring that the health needs of all Agnews' consumers are accurately and comprehensively addressed, Agnews, the Bay Area regional centers, and Department staff are collaborating on the development of strategies to strengthen community health care services. These efforts include developing uniform tools and procedures; increasing developmental disability-specific training and education for community health professionals; maximizing the use of the expertise and experience of Agnews' physicians and staff; and, integrating quality management standards to enhance community services and to improve the transition to community living arrangements.

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The Bay Area regional centers, Agnews, and the Department have collaborated on the development of a comprehensive nursing and risk assessment to be completed by the Bay Area regional centers for all Agnews' consumers prior to placement. These nursing assessments include over 60 health-related components such as consumer demographics, medical history, current diagnoses, emergency plans, medication regimen, dietary needs, dental care needs, special health care needs, risk conditions, and an activities of daily living assessment. Additionally, a Health Transition Plan (HTP) has been developed to comprehensively assess, record, and plan for all consumer health needs before, during, and after the transition to a community living arrangement. The regional center nurse consultant will convene a team to meet and complete the HTP when the community placement is identified. The team will include the regional center nurse, an Agnews' nurse, the regional center case manager, an RRD representative, and the community service provider, or nurse representative. The HTP will be finalized and incorporated into the transition planning process during the CLO meeting. The Bay Area regional centers will also complete community behavior assessments for consumers with behavioral or transition challenges and include this information in the HTP.

The Bay Area regional centers are working to increase developmental disability-specific training and education for community physicians and dentists. In November 2005, the Bay Area regional centers collaborated with the Alameda County Developmental Disabilities Planning Council to sponsor a conference attended by 35 local physicians and health providers. The conference focused on overcoming barriers to health care facing consumers and their families, including physical access, attitudinal access, system capacity, and general developmental disabilities knowledge and training of health professionals. Additional efforts to enhance health professional training and education will take place in March 2006, at the Fifth Annual Developmental Disabilities: Update for Health Professionals in San Francisco conference. More than 150 health professionals are expected to attend.

Enhanced Medical Case Management and Specialized Medical Services

The core staffing formula for regional center operations provides for a decreased case management ratio from 1:62 to 1:45 for the first year after an individual has been placed from a developmental center. The Budget Act of 2005 provided funding for an additional year of the reduced 1:45 caseload for consumers transitioning from Agnews into community living arrangements. In addition, the Budget Act of 2005 funded a nurse consultant for individuals moving into SB 962 homes who will provide at least monthly visits to consumers in these homes and participate in the development, and monitoring, of consumers' Individual Health Care Plans.

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In 2004, attempts to solicit interest from a health maintenance organization to develop a medical care policy to supplement Medi-Cal were not successful. To address concerns that access to medical and dental services for Agnews' consumers may be difficult, the Department has issued a program advisory allowing regional centers throughout California to access a wider variety of medical provider types, including clinics, medical group practices, and other public, or private, organizations delivering HCBS Waiver services. An amendment to the HCBS Waiver in 2004 added specialized therapeutic services (STS) as a service eligible for federal financial participation. STS include oral health services, services for maladaptive and/or social-emotional behavior impairments, and physical health services including physical therapy, occupational therapy, speech therapy, respiratory therapy, diagnostic and treatment services, physician services, nursing services, and diabetes self-management. STS are only available when generic or Medi-Cal State Plan services cannot meet the unique needs of the consumer, are specified on the consumer's IPP, and are delivered by a provider with specialized expertise in serving individuals with developmental disabilities. Access to group practices coupled with the ability to obtain STS for HCBS Waiver participants that have unique health needs that cannot be addressed by generic providers will improve access to health providers while accessing federal financial participation. In addition, approximately 67 percent of Agnews' residents are eligible for Medicare which will increase access to a larger number of medical professionals and Medicare covered services. In order to facilitate access to community resources, Agnews' staff are working to identify and enroll Medicare eligible consumers in Medicare Part D prescription plans prior to their transition into community living arrangements.

On September 30, 2005, the Department's request to amend the HCBS Waiver to receive federal financial participation for environmental accessibility and vehicle adaptations services, including assessments and modifications to a consumer's home and/or vehicle prior to their discharge from an institutional setting, was approved. This amendment also makes federal financial participation available for transition costs for consumers moving into his or her home in the community. The Department has also obtained approval of a Medi-Cal State Plan Amendment that allows the provision of Targeted Case Management to persons transitioning from institutions to the community for up to 180 days prior to moving to the community.

Oral Health

The Budget Act of 2005 funded a Dental Coordinator position at each of the Bay Area regional centers. In an effort to increase access to oral health services for Agnews' consumers, each Bay Area regional center will promote increased access to specialized dental services through the dental coordinator positions. The Dental Coordinators will link consumers and their caregivers to dental resources within their communities; provide assessment,

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triage, referral and tracking of individuals served; consult with and offer technical assistance to dental providers; develop community resources and dental services for consumers; and promote preventative services through ongoing education and training for families, caregivers, service coordinators, dental and other health professionals, and consumers. The Bay Area regional centers are in negotiation with the University of the Pacific Dental School to provide training and support to assist the regional center dental coordinators to fulfill their goal of increasing access to dental resources and providers for consumers transitioning from Agnews into community living arrangements.

State Employees In The Community

AB 1378 (Chapter 538, Statutes of 2005) is a critical component for successfully transitioning Agnews' residents into community living arrangements. This legislation authorizes the Department to utilize existing Agnews' state employees as part of the Administration's plan for the closure. State employees will serve as direct care staff, provide clinical and other support services, and directly operate facilities to ensure the health and well being of Agnews' residents as they transition into the community. In addition, AB 1378 provides that an Agnews' employee performing the regular duties of his or her position has the same limits on liability as his or her counterpart working in a State facility. The law also allows former Agnews' employees, through an exemption from current law, to provide developmental services in the community under contract immediately upon separation from State service.

The need for State employees to work in the community is temporary and will end once consumers have successfully integrated into the community. The Plan anticipates the use of State employees two years beyond the facility closure date, or until June 30, 2009.

AB 1378 was enacted on October 5, 2005 and will take effect on January 1, 2006. The Department is in the process of meeting and conferring with affected bargaining units prior to implementation. An agreement was reached with the California Association of Psychiatric Technicians (Bargaining Unit 18) on December 9, 2005. Negotiations began with Service Employees International Union of Registered Nurses on December 20, 2005. Negotiations with the American Federation of State, County, and Municipal Employees and the Union of American Physicians and Dentists will occur after the first of the year.

The Department is also working to add the provision of outpatient services to Agnews' acute care hospital license. This is one of the mechanisms that will allow Agnews to bill for eligible services provided to transitioning Agnews' residents that are HCBS Waiver participants.

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It is anticipated that three types of services will be provided by Agnews' employees. The first type of service includes clinical consultant services such as clinical expertise in the areas of pharmacology, behavioral psychology, and special medical assistance in order to provide support in the use of special medications, to monitor complex medical care, to be proactive to improve access to preventative health care resources, and to ensure the delivery of coordinated quality services to transitioning Agnews' residents. The second type of service includes direct clinical services that are listed on the consumers IPP. This includes crisis intervention services, behavior intervention services, specialized therapeutic services, and specialized medical equipment and supplies. The third type of service includes direct care staff support provided to transitioning Agnews consumers through contracts with providers.

Bay Area Quality Management System (QMS)

The model for the Bay Area Quality Management System (QMS) was completed and introduced to the Unified Plan Steering Committee, regional center quality assurance staff, Area Boards, advocacy groups, and the CMS grants advisory stakeholder committee in June, 2005. The model includes all persons (i.e., consumers, providers, regional center, and Department staff) that have been, or will be, involved in the Unified Plan. The Bay Area QMS is based on values set forth in the Plan and described in the Department's strategic plan. A three-year System Change Quality Assurance/Quality Improvement Grant awarded to the Department by CMS in 2003 serves as the basis for the QMS model. The model is based on the CMS HCBS Quality Framework and the QMS components identified in the Plan.

Specifically, the Bay Area QMS outlines the activities that will be used to:

- support value-based outcomes;
- keep people safe and assure their well-being;
- ensure the satisfaction of consumers and their families;
- identify, and fill in, gaps in the community system;
- develop, and pilot, a quality management system with potential for statewide implementation; and
- meet CMS expectations.

QMS Components

QMS has developed a Provider Performance Expectation product along with monitoring tools and training curriculum with outcome based indicators measuring achievement criteria for consumers. In addition, an information and integration process using Excel software will be centralized for the Bay

Update on the Plan for the Closure of Agnews Developmental Center

Area participating regional centers allowing QMS data storage and integration for analysis at both the individual and aggregate level. The information integration process is scheduled for implementation by February, 2006.

The National Core Indicators (NCI) Consumer and Family Satisfaction surveys were selected to measure individual and family satisfaction. The Bay Area regional centers completed implementation of the Consumer and Family Satisfaction Survey. The survey findings and final report will be available in early 2006. A statistically significant random sample of consumers in the Medicaid Waiver population was surveyed in person using the NCI Consumer Satisfaction Survey. Another statistically significant random sample of families from the same Medicaid Waiver population were surveyed by mail using the NCI Family Survey. In addition, the entire population of consumers that have transitioned into the community from Agnews Developmental Center from July, 2003 through March, 2005 were surveyed in person using the NCI Consumer Satisfaction Survey.

A Review Commission was established to serve in an advisory capacity to review data reports generated by the Bay Area QMS and to make recommendations. The members include two consumers, seven parents, an advocate from Protection and Advocacy, Inc., and one provider. The Commission's first meeting was held on September 30, 2005.

Update on the Plan for the Closure of Agnews Developmental Center

Business Management Team

The Business Management Team (BMT) was formed in 2003 to identify and develop the various tasks required to address the operational functions, construction projects, fiscal management, and space utilization as they relate to the closure of Agnews. The BMT is comprised of both developmental center and headquarters' personnel. Seventeen project plans were developed that include the necessary tasks, responsible persons, and completion dates for facilitating closure activities. The project plans include Client Transfer, Communications and Information Systems, Construction Projects, Fiscal Services, Hazardous Materials, Health and Safety, Historical, Leased Properties, Notifications, Physical Plan, Records, Security, Space Utilization, Staff Support, State Property and Supplies, Trust, and Vehicles. Most of the activity necessary to close the facility will occur during the last year of operation.

Plans are being developed to maintain the buildings in a warm shutdown condition after facility closure to prevent deterioration, provide for security, maintain health and safety conditions, and adhere to all fiscal obligations for one year post-closure.

The Agnews' campus includes 51 buildings on 87 acres of land. Two off-site leases have been terminated and their functions have been consolidated and moved on the campus. The only remaining lease is for the Nutman warehouse that serves as the distribution point for laundry services provided through a contract with Prison Industries.

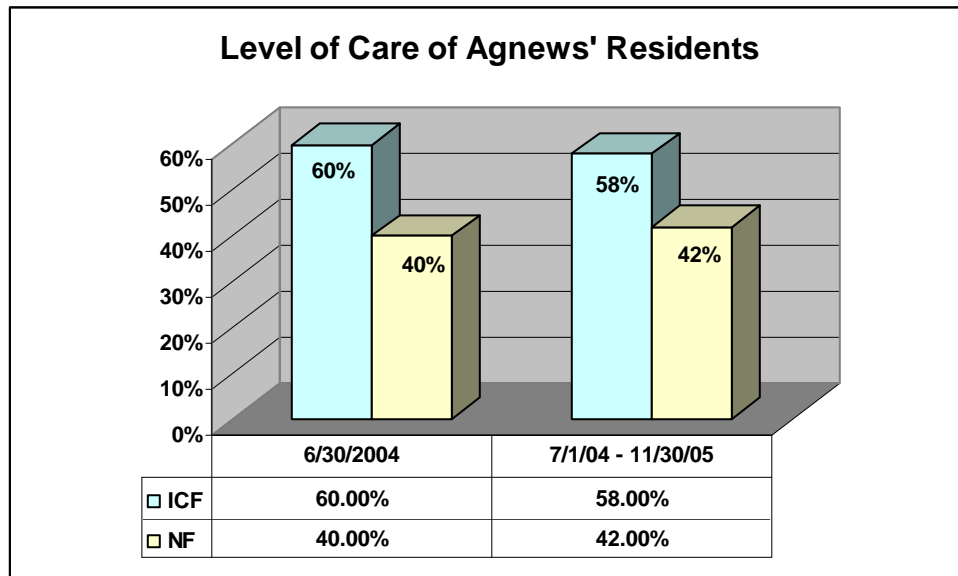
Update on the Plan for the Closure of Agnews Developmental Center

Update on Agnews' Consumers

Current Agnews' Residents

























As of November 30, 2005, 299 persons resided at the Agnews' campus in four residential buildings. There are a total of 19 residences within these four buildings, with an average census of approximately 20 residents each.

Agnews provides three levels of care to people who reside at the facility. The first level of care is provided in the Nursing Facility (NF) residences in which approximately 42 percent of Agnews' residents live. The second level of care is provided in the Intermediate Care Facility (ICF) residences which are home to the remaining 58 percent of the consumers. Both the NF and the ICF residences provide 24-hour residential services. The third level of care is General Acute Care where short-term medical and nursing care is provided to residents to address an illness or injury.



IV. Major Implementation Steps and Timelines

Update on the Plan for the Closure of Agnews Developmental Center

ID	Task Name	Quarter		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter			1st Quarter			2nd Quarter		
		N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J
1	 Plan Development																				
2	 Establish the Bay Area Project Steering Committee																				
3	 Establish Agnews' proposed closure Advisory Committee																				
4	 Begin Agnews' proposed closure Advisory Committee meetings																				
5	 Establish Bay Area Project planning teams to solicit input on the Agnews Closure Plan																				
6	 Public Hearing on the proposed closure of Agnews																				
7	 Letter to Legislators and Other Interested Parties announcing postponement of Agnews Closure to July 2006																				
8	 Submission of the Agnews Closure Plan to the Legislature																				
9	 Legislative approval of Plan for Closure																				
10	 Resource Development																				
11	Bay Area Housing Plan (BAHP)																				
12	 Draft Legislation																				
13	 AB 2100 Introduced																				
14	 AB 2100 effective 1/1/2005																				
15	 Regional Center Development of BAHP																				
16	 DDS, Housing and Community Development, California Housing and Finance Agency (CalHFA), DOF, Governor's Office Review BAHP																				
17	 BAHP and Expenditure Plan submitted to JLBC																				
18	 CalHFA Bd approves 1st bond financing																				
19	 CalHFA Bd approves 2nd bond financing																				
20	 NPOs identify potential properties																				
21	 Hallmark acquires properties																				
22	 Hallmark renovates properties																				
23	 Title of properties are transferred to HDC																				
24	 Resource Development																				
25	SB 962 Homes																				
26	 Draft Legislation																				
27	SB 962 Introduced																				
28	SB 962 effective 1/1/2006																				

A check indicates a completed task.

IV. Major Implementation Steps and Timelines

Update on the Plan for the Closure of Agnews Developmental Center

ID	Task Name	Quarter		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter			1st Quarter			2nd Quarter		
		N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J
29	RCs Draft and Issue RFPs		■	■			■			■											
30	Prospective licensees program plans submitted to DSS by RCs			■			■			■											
31	Facilities certification letters issued		■	■			■			■											
32	RFP for evaluation of project developed and released		■																		
33	Homes developed by BAHP			■			■			■			■			■			■		
34	Homes licensed by DSS									■			■			■			■		
35	Develop Consumers' Individual Health Care Plans						■			■			■			■			■		
36	Transition Consumers into homes									■			■			■			■		
37	Project evaluation contractor selected									■											
38	Monitoring of individuals placed in homes									■			■			■			■		
39	Evaluation report to Legislature of pilot									■											
40	SB 962 sunsets unless extended									■											
41																					
42	<input checked="" type="checkbox"/> Resource Development																				
43	Family Teaching Homes (FTH)																				
44	<input checked="" type="checkbox"/> Assembly Bill 2100 Enacted																				
45	Draft FTH Regulations		■																		
46	Promulgate Regulations			■			■			■			■								
47																					
48	<input checked="" type="checkbox"/> Resource Development																				
49	Health Services																				
50	<input checked="" type="checkbox"/> Establish Dental Coordinator Positions		■																		
51	<input checked="" type="checkbox"/> Expand Nursing Assessment Components			■			■			■			■			■			■		
52	<input type="checkbox"/> Implement Expanded Nursing Assessment			■			■			■			■			■			■		
53	<input checked="" type="checkbox"/> Develop Individual Health Care Plan			■			■			■			■			■			■		
54	<input type="checkbox"/> Implement Individual Health Care Plan			■			■			■			■			■			■		
55	<input checked="" type="checkbox"/> Develop Risk Assessment Tool			■			■			■			■			■			■		
56	<input type="checkbox"/> Implement Risk Assessment Tool			■			■			■			■			■			■		
57																					
58	<input checked="" type="checkbox"/> Resource Development																				
59	State Employees in the Community																				

A check indicates a completed task.

IV. Major Implementation Steps and Timelines


Update on the Plan for the Closure of Agnews Developmental Center

ID	Task Name	Quarter		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter			1st Quarter			2nd Quarter		
		N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J
60	✓ Draft Legislation																				
61	✓ Introduce AB 1378																				
62	✓ AB 1378 effective 1/1/2006		5																		
63	DDS-Labor Relations notice impacted unions of change in working conditions and offer to meet and confer/discuss.																				
64	DDS establishes negotiating team																				
65	DDS initiate survey of regional centers regarding need for State employees for use in transition to community.																				
66	DDS-Agnews analyze survey results to determine bargaining positions, number of unions impacted, notice additional unions if necessary																				
67	DDS—Agnews/Regional Centers develop contracts for use of state employees and reimbursement																				
68	DPA and DDS meet with unions to negotiate /discuss use of State employees																				
69	Agnews deploys the first 50 State employees																				
70	Agnews deploys second 100 State employees pursuant to union agreements																				
71	✓ Quality Management System																				
72	✓ Establish QMS Commission																				
73	Provider - Tools																				
74	✓ Complete Provider Expectations document																				
75	✓ Draft SSPR expectations																				
76	Complete SSPR																				
77	Develop provider training curriculum																				
78	Pilot test curriculum																				
79	Consumer - Tools																				
80	Develop, pilot test, and finalize individualized tools																				
81	Pilot-Test curriculum for all consumer data tools																				
82	Develop, pilot test and DRAFT a Quality Snapshot tool																				
83																					
84	Xenologic Contract																				
85	Completion of NCI Consumer Survey																				

A check indicates a completed task.

IV. Major Implementation Steps and Timelines

Update on the Plan for the Closure of Agnews Developmental Center

ID	Task Name	Quarter		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter			1st Quarter			2nd Quarter			
		N	D	J	F	M	A	M	J	J	A	S	O	N	D	J	F	M	A	M	J	
86	 Completion of NCI Family Survey																					
87	 Final reports on both Consumer and Family Surveys																					
88	 Develop contract and Scope of Work for Year 2 surveys																					
89																						
90	 Business Management Team																					
91	 Identify and support employees' personal needs to plan for future employment or retirement																					
92	 Develop and implement a plan to secure and protect Agnews' property throughout closure																					
93	 Develop a process to ensure timely notification to stakeholders and appropriate entities regarding closure activities																					
94	 Inventory communications and IT equipment, determine and effectuate disposition																					
95	 Manage Workers' Compensation cases, and preserve and transfer active and inactive cases including Stockton DC																					
96	 Purge and preserve Agnews records as appropriate																					
97	 Develop and implement processes to move personal property with the consumer																					
98	 Project, plan for, and manage fiscal resources throughout closure																					
99	 Plan for and facilitate consolidation of programs and services as population declines, including property leases																					
100	 Inventory, store and distribute state surplus property and supplies																					
101	 Develop a process to properly handle all trust account transactions during closure and forward balances at the time of discharge																					
102	 Inventory and arrange for proper disposal of hazardous materials																					
103	 Inventory and preserve historical items																					
104	 Develop a plan to maintain Agnews' property during warm shutdown																					
105	 Maintain the physical plan during warm shutdown																					

A check indicates a completed task.

DEPARTMENT OF DEVELOPMENTAL SERVICES
Plan to Close Agnews Developmental Center

INCREMENTAL CHANGE BY FISCAL YEAR

		Agnews Closure Plan Impact Effective July 1, 2005						
		FY 2004-05	2005-06	2006-07	2006-07			
		Base	Budget Act	Nov. Estimate Revised CY 2005-06	Nov. Estimate for 2006-07	2007-08	2008-09	2009-10
FISCAL IMPACT BY ISSUE								
Developmental Centers								
Issue # 1	Agnews Budget Base	\$100,214,000	-\$7,812,000	\$0	-\$12,600,000	-\$79,802,000	\$0	\$0
Issue # 2	Placements Into the Community	-2,502,000	-10,363,000	1,508,000	-320,000	13,185,000	0	0
Issue # 3	Consumer Transfers to Other DCs	0	0	0	-2,150,000	2,150,000	0	0
Issue # 4	State Employees in the Community	0	3,507,000	-1,168,000	5,710,000	8,825,000	0	-18,042,000
Issue # 5	Administrative Staff for Closure	0	0	0	0	440,000	-440,000	0
Issue # 6	Warm Shut Down	0	0	0	0	4,348,000	-4,348,000	0
Issue # 7	Foster Grandparent/Senior Companion	0	0	0	0	-399,000	399,000	0
Issue # 8	Staff Costs for Closure Plan	0	509,000	0	6,058,000	-6,404,000	-163,000	0
Issue # 9	Facility Preparation	0	0	0	365,000	-365,000	0	0
Issue # 10	Consumer Relocation Costs	0	0	0	525,000	-525,000	0	0
Issue # 11	Regional Resource Development Projects	0	0	0	0	937,000	0	0
Issue #12	Agnews Staffing Plan	0	3,231,000	0	-3,231,000	0	0	0
Sub-Total, Developmental Centers		\$97,712,000	-\$10,928,000	\$340,000	-\$5,643,000	-\$57,610,000	-\$4,552,000	-\$18,042,000
<i>General Fund</i>		<i>51,610,000</i>	<i>-7,242,000</i>	<i>791,000</i>	<i>-3,434,000</i>	<i>-35,752,000</i>	<i>-4,633,000</i>	<i>0</i>
<i>Other</i>		<i>46,102,000</i>	<i>-3,686,000</i>	<i>-451,000</i>	<i>-2,209,000</i>	<i>-21,858,000</i>	<i>81,000</i>	<i>-18,042,000</i>
Regional Centers								
Issue #13	Community Placement Plan	\$27,798,000	\$1,696,000	-\$5,279,000	\$12,614,000	-\$41,339,000	-\$250,000	\$0
Issue #14	Placement Continuation	5,279,000	3,763,000	1,012,000	12,620,000	25,428,000	234,000	-72,000
Sub-Total, Regional Centers		\$33,077,000	\$5,459,000	-\$4,267,000	\$25,234,000	-\$15,911,000	-\$16,000	-\$72,000
<i>General Fund</i>		<i>29,667,000</i>	<i>2,083,000</i>	<i>-1,811,000</i>	<i>18,354,500</i>	<i>-15,752,500</i>	<i>-127,000</i>	<i>-38,000</i>
<i>Other</i>		<i>3,410,000</i>	<i>3,376,000</i>	<i>-2,456,000</i>	<i>6,879,500</i>	<i>-158,500</i>	<i>111,000</i>	<i>-34,000</i>
GRAND TOTAL		\$130,789,000	-\$5,469,000	-\$3,927,000	\$19,591,000	-\$73,521,000	-\$4,568,000	-\$18,114,000
<i>General Fund</i>		<i>\$81,277,000</i>	<i>-\$5,159,000</i>	<i>-\$1,020,000</i>	<i>\$14,920,500</i>	<i>-\$51,504,500</i>	<i>-\$4,760,000</i>	<i>-\$38,000</i>
<i>Other</i>		<i>\$49,512,000</i>	<i>-\$310,000</i>	<i>-\$2,907,000</i>	<i>\$4,670,500</i>	<i>-\$22,016,500</i>	<i>\$192,000</i>	<i>-\$18,076,000</i>

DEPARTMENT OF DEVELOPMENTAL SERVICES
Plan To Close Agnews Developmental Center

COSTS TO CLOSE AGNEWS DEVELOPMENTAL CENTER

FISCAL SYNOPSIS

		Agnews Closure Plan Impact Effective July 1, 2005							
		FY 2004-05	2005-06	2006-07 Nov. Estimate Revised CY 2005-06	2006-07 Nov. Estimate for 2006-07	2007-08	2008-09	2009-10	
		Base	Budget Act						
DEVELOPMENTAL CENTERS									
Issue # 1	Agnews Budget Base	Total	\$100,214,000	\$92,402,000	\$92,402,000	\$79,802,000	\$0	\$0	\$0
	Includes the costs related to the base operations of Agnews including personal services, operating expenses, and equipment costs.	<i>General Fund</i>	52,923,000	49,154,000	49,154,000	42,541,000	0	0	0
		<i>Other</i>	47,291,000	43,248,000	43,248,000	37,261,000	0	0	0
		PYs	1173.0	950.0	950.0	652.0	0.0	0.0	0.0
		Population	376	309	309	209	0	0	0
Issue # 2	Placements Into the Community	Total	-\$2,502,000	-\$12,865,000	-\$11,357,000	-\$13,185,000	\$0	\$0	\$0
	Includes the savings resulting from the relocation of Agnews residents into the community.	<i>General Fund</i>	-1,313,000	-6,753,000	-5,962,000	-7,019,000	0	0	0
		<i>Other</i>	-1,189,000	-6,112,000	-5,395,000	-6,166,000	0	0	0
		PYs	0.0	-170.0	-152.0	-180.0	0.0	0.0	0.0
		Population (includes deaths)	-52	-100	-90	-187	0	0	0
Issue # 3	Consumer Transfers to Other DCs	Total	\$0	\$0	\$0	-\$2,150,000	\$0	\$0	\$0
	Includes the savings resulting from the transfer of 50 Agnews residents to other Developmental Centers.	<i>General Fund</i>	0	0	0	-1,145,000	0	0	0
		<i>Other</i>	0	0	0	-1,005,000	0	0	0
		PYs	0.0	0.0	0.0	0.0	0.0	0.0	0.0
		Population	0	0	0	-50	0	0	0
Issue # 4	State Employees in the Community	Total	\$0	\$3,507,000	\$2,339,000	\$9,217,000	\$18,042,000	\$18,042,000	\$0
	Includes costs for direct support services and clinical staff. After closure in 2006-07 costs will be transferred to Sonoma.	<i>General Fund</i>	0	0	0	0	0	0	0
		<i>Other</i>	0	3,507,000	2,339,000	9,217,000	18,042,000	18,042,000	0
		PYs	0.0	0.0	0.0	0.0	0.0	0.0	0.0
		Population	0	0	0	0	0	0	0
Issue # 5	Administrative Staff for Closure	Total	\$0	\$0	\$0	\$0	\$440,000	\$0	\$0
	Includes the costs of staff needed to ensure records are transferred or stored in a confidential manner, and essential historical documents are chronicled and maintained for approximately 90 days.	<i>General Fund</i>	0	0	0	0	440,000	0	0
		<i>Other</i>	0	0	0	0	0	0	0
		PYs	0.0	0.0	0.0	0.0	20.0	0.0	0.0
		Population	0	0	0	0	0	0	0
Issue # 6	Warm Shut Down	Total	\$0	\$0	\$0	\$0	\$4,348,000	\$0	\$0
	Includes the staff and operating expenses to maintain the Agnews facility, including security, utilities and supplies for approximately one year.	<i>General Fund</i>	0	0	0	0	4,348,000	0	0
		<i>Other</i>	0	0	0	0	0	0	0
		PYs	0.0	0.0	0.0	0.0	25.0	0.0	0.0
		Population	0	0	0	0	0	0	0
Issue # 7	Foster Grandparent/Senior Companion Program	Total	\$0	\$0	\$0	\$0	-\$399,000	\$0	\$0
	Includes savings for the Foster Grandparent and Senior Companion Programs that will be transferred to the regional center system for continuation of services.	<i>General Fund</i>	0	0	0	0	-318,000	0	0
		<i>Other</i>	0	0	0	0	-81,000	0	0
		PYs	0.0	0.0	0.0	0.0	-1.0	0.0	0.0
		Population	0	0	0	0	0	0	0

DEPARTMENT OF DEVELOPMENTAL SERVICES
Plan To Close Agnews Developmental Center

COSTS TO CLOSE AGNEWS DEVELOPMENTAL CENTER

FISCAL SYNOPSIS

				Agnews Closure Plan Impact Effective July 1, 2005						
				FY 2004-05	2005-06	2006-07 Nov. Estimate Revised CY 2005-06	2006-07 Nov. Estimate for 2006-07	2007-08	2008-09	2009-10
				Base	Budget Act					
Issue # 8	Staff Costs for Closure Plan	Total		\$0	\$509,000	\$509,000	\$6,567,000	\$163,000	\$0	\$0
	Includes costs for staff transition, staff training, staffing escorts for transportation of clients, etc.	<i>General Fund</i>		0	271,000	271,000	6,087,000	163,000	0	0
		<i>Other</i>		0	238,000	238,000	480,000	0	0	0
		PYs		0.0	0.0	0.0	0.0	0.0	0.0	0.0
		Population								
Issue # 9	Facility Preparation	Total		\$0	\$0	\$0	\$365,000	\$0	\$0	\$0
	Includes the costs associated with preparing Sonoma to receive Agnews residents.	<i>General Fund</i>		0	0	0	194,000	0	0	0
		<i>Other</i>		0	0	0	171,000	0	0	0
		PYs		0.0	0.0	0.0	0.0	0.0	0.0	0.0
		Population								
Issue # 10	Consumer Relocation Costs	Total		\$0	\$0	\$0	\$525,000	\$0	\$0	\$0
	Includes costs associated with relocation of clients, such as moving vans, transportation vehicles, etc.	<i>General Fund</i>		0	0	0	276,000	0	0	0
		<i>Other</i>		0	0	0	249,000	0	0	0
		PYs		0.0	0.0	0.0	0.0	0.0	0.0	0.0
		Population								
Issue # 11	Regional Resource Development Projects	Total		\$0	\$0	\$0	\$0	\$937,000	\$937,000	\$937,000
	Includes costs to relocate the RRDП due to Agnews closure. The existing RRDП costs are transferring to Sonoma for administrative purposes.	<i>General Fund</i>		0	0	0	0	549,000	549,000	549,000
		<i>Other</i>		0	0	0	0	388,000	388,000	388,000
		PYs		0.0	0.0	0.0	0.0	12.0	12.0	12.0
		Population								
Issue # 12	Agnews Staffing Plan	Total		\$0	\$3,231,000	\$3,231,000	\$0	\$0	\$0	\$0
	Includes costs for non-level-of-care staff in various program areas to ensure adequate staff is maintained during the closure process, as well as maintaining the health and safety of the residents.	<i>General Fund</i>		0	1,696,000	1,696,000	0	0	0	0
		<i>Other</i>		0	1,535,000	1,535,000	0	0	0	0
		PYs		0.0	43.0	43.0	0.0	0.0	0.0	0.0
		Population								
Total Developmental Centers				\$97,712,000	\$86,784,000	\$87,124,000	\$81,141,000	\$23,531,000	\$18,979,000	\$937,000
		<i>General Fund</i>		51,610,000	44,368,000	45,159,000	40,934,000	5,182,000	549,000	549,000
		<i>Other</i>		46,102,000	42,416,000	41,965,000	40,207,000	18,349,000	18,430,000	388,000
		PYs		1,173.0	823.0	841.0	472.0	56.0	12.0	12.0
		Population		324	209	219	-28	0	0	0

**DEPARTMENT OF DEVELOPMENTAL SERVICES
Plan To Close Agnews Developmental Center**

COSTS TO CLOSE AGNEWS DEVELOPMENTAL CENTER

		Agnews Closure Plan Impact Effective July 1, 2005						
		FY 2004-05 Base	2005-06 Budget Act	2006-07 Nov. Estimate Revised CY 2005-06	2006-07 Nov. Estimate for 2006-07	2007-08	2008-09	2009-10
Issue # 13	Community Placement Plan							
A) Operations	Total	\$3,422,000	\$8,516,000	\$7,706,000	\$10,377,000	\$769,000	\$519,000	\$519,000
	Includes costs for CPP administration, service coordination, clinical, and resource development staff.							
	<i>General Fund</i>	3,422,000	8,138,000	7,221,000	8,872,000	688,000	438,000	438,000
	<i>Other</i>	0	378,000	485,000	1,505,000	81,000	81,000	81,000
	(FYI: State Employees in the Community costs included in Operations above)		(1,343,000)	(895,000)	(2,636,000)			
B) Purchase of Services (POS)	Total	\$24,376,000	\$20,978,000	\$16,509,000	\$31,731,000	\$0	\$0	\$0
	Includes costs for placements into the community including property management and leases as applicable, traditional and specialized service start-up, non-profits to develop and manage properties, and health and behavioral health treatment and crisis services.							
	<i>Placement</i>	57.0	90.0	80.0	177.0	0.0	0.0	0.0
	<i>General Fund</i>	21,853,000	16,307,000	14,737,000	25,204,500	0	0	0
	<i>Other</i>	2,523,000	4,671,000	1,772,000	6,526,500	0	0	0
	(FYI: State Employees in the Community costs included in POS above)		(2,164,000)	(1,444,000)	(6,581,000)			
Total Community Placement Plan (A+B)		\$27,798,000	\$29,494,000	\$24,215,000	\$42,108,000	\$769,000	\$519,000	\$519,000
	<i>Placements</i>	57.0	90.0	80.0	177.0	0.0	0.0	0.0
	<i>General Fund</i>	25,275,000	24,445,000	21,958,000	34,076,500	688,000	438,000	438,000
	<i>Other</i>	2,523,000	5,049,000	2,257,000	8,031,500	81,000	81,000	81,000
Issue # 14	Placement Continuation							
A) Operations	Total	\$70,000	\$349,000	\$297,000	\$380,000	\$4,343,000	\$4,577,000	\$4,505,000
	Includes costs for additional service coordination.							
	<i>General Fund</i>	37,000	185,000	178,000	222,000	1,916,000	2,039,000	2,001,000
	<i>Other</i>	33,000	164,000	119,000	158,000	2,427,000	2,538,000	2,504,000
	(FYI: State Employees in the Community costs included in Operations above)					(3,512,000)	(3,512,000)	
B) Purchase of Services (POS)	Total	\$5,209,000	\$8,693,000	\$9,757,000	\$21,282,000	\$42,747,000	\$42,747,000	\$42,747,000
	Includes costs for CPP placements and specialized services and housing.							
	<i>Placements</i>	49.0	57.0	52.0	80.0	149.0	0.0	0.0
	<i>General Fund</i>	4,355,000	7,120,000	7,803,000	15,806,000	31,748,000	31,748,000	31,748,000
	<i>Other</i>	854,000	1,573,000	1,954,000	5,476,000	10,999,000	10,999,000	10,999,000
	(FYI: State Employees in the Community costs included in POS above)					(14,530,000)	(14,530,000)	
Total Placements Continuation (A+B)		\$5,279,000	\$9,042,000	\$10,054,000	\$21,662,000	\$47,090,000	\$47,324,000	\$47,252,000
	<i>Prior Year Placements</i>	49.0	57.0	52.0	80.0	149.0	0.0	0.0
	<i>General Fund</i>	4,392,000	7,305,000	7,981,000	16,028,000	33,664,000	33,787,000	33,749,000
	<i>Other</i>	887,000	1,737,000	2,073,000	5,634,000	13,426,000	13,537,000	13,503,000
Total Regional Centers		\$33,077,000	\$38,536,000	\$34,269,000	\$63,770,000	\$47,859,000	\$47,843,000	\$47,771,000
	<i>General Fund</i>	29,667,000	31,750,000	29,939,000	50,104,500	34,352,000	34,225,000	34,187,000
	<i>Other</i>	3,410,000	6,786,000	4,330,000	13,665,500	13,507,000	13,618,000	13,584,000
TOTAL: DEVELOPMENTAL CENTERS AND REGIONAL CENTERS		\$130,789,000	\$125,320,000	\$121,393,000	\$144,911,000	\$71,390,000	\$66,822,000	\$48,708,000
	<i>General Fund</i>	81,277,000	76,118,000	75,098,000	91,038,500	39,534,000	34,774,000	34,736,000
	<i>Other</i>	49,512,000	49,202,000	46,295,000	53,872,500	31,856,000	32,048,000	13,972,000
	PYs	1,173.0	823.0	841.0	472.0	56.0	12.0	12.0
	Population	324	209	219	-28	0	0	0
	Placements	57	90	80	177	0	0	0
	Prior Year Placements	49	57	52	80	149	0	0