

# **Final Report on the Plan for the Closure of Agnews Developmental Center**



**California Health and Human Services Agency  
Department of Developmental Services**



**“Building Partnerships, Supporting Choices”**

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For a copy of this report or information, please refer to  
[www.dds.ca.gov/AgnewsClosure](http://www.dds.ca.gov/AgnewsClosure)

## Executive Summary

The Department of Developmental Services (DDS), in collaboration with the Bay Area regional centers (Regional Center of the East Bay [RCEB], Golden Gate Regional Center [GGRC], San Andreas Regional Center [SARC]), consumers, families and other stakeholders, has completed a significant initiative grounded not only on the closing of Agnews Developmental Center (Agnews), but on the underlying principle that Agnews residents should be provided the opportunity to live in the community. The Agnews closure process was unlike any prior endeavor; the innovative housing, staffing and service delivery models provided opportunities for consumers and families alike. The closure process relied on establishment of a stable source of housing with new residential service options, a community health care system that provides access to needed services, and state staff who continue to support these in the community.

Together with other state, local and community partners, the DDS has transitioned all Agnews residents to other living arrangements. The closure process was not driven by a specific date for closure, but instead by the availability of housing and support services. The health and safety of each consumer was the highest priority; transition to the community only occurred when all necessary services and supports were in place.

Between July 1, 2004, and March 27, 2009, a total of 327 Agnews residents transitioned to living arrangements in the community (including 5 who returned to their family homes); and 20 residents transferred to other developmental centers.

Housing: The Bay Area Housing Plan (BAHP) was established to provide affordable, community based housing for Agnews residents. Welfare and Institutions Code, §4688.5, enabled the regional centers and their designees to acquire and control an inventory of homes for the use of Agnews residents who moved to the community. Additionally, the BAHP allowed the provision of stable and permanent housing, by separation of housing ownership from program service delivery. The BAHP approximates home ownership by enabling these individuals to have their own home located in the community; providing them with the choice of where they will live and how long they will stay.

BAHP funds were used to purchase a broad array of housing options, including Senate Bill (SB) 962 homes, which are designed for consumers with specialized health care needs; family teaching homes (FTBs), which incorporate a consumer into a provider's family; and specialized residential homes (SRHs), which provide augmented staffing and professional services to consumers with behavioral challenges or other specialized needs. In conjunction with these efforts, regional centers contracted for the provision of residential and support services in accordance with the Agnews Closure Plan. The providers developed service strategies that address the unique needs of each resident who transitioned from Agnews to the community.

As of March 27, 2009, 60 of the 61 properties included in the BAHP were purchased, financed, and remodeled. The remaining home was removed from the "critical path" to

closure, as waiting for the home's completion would have significantly delayed the closure of Agnews. Due to the global credit crisis, the interest rate for the bonds that will provide permanent financing for the homes has increased. The DDS, regional centers, and California Housing Finance Agency (CalHFA) are working closely to get the best rate possible.

One hundred and thirty-three residents moved into community settings not associated with the BAHP while 20 residents transferred to other developmental centers throughout the state. Of the 133 residents that moved into non-BAHP community settings, 36 moved into specialized residential facilities, 11 into supported living arrangements, 52 into intermediate care facilities, 28 into adult residential facilities, 1 into a sub-acute setting, and 5 returned home to live with their families.

Transition Planning: As of March 27, 2009, comprehensive transition plans were completed and implemented for each former Agnews resident, with specific plans for health and behavioral services as well as identification of needed services.

Health Care Services: The DDS developed innovative and comprehensive health, behavioral and dental care services for residents transitioning out of Agnews. Each regional center was provided with one staff person dedicated to coordinating community health services (due to its size, SARC was provided with two staff). The partnership among the DDS, the Department of Health Care Services (DHCS), the Bay Area regional centers and the designated health plans including Santa Clara Family Health Plan (SCFHP), Alameda Alliance for Health (AAH), and the Health Plan of San Mateo (HPSM) formed the foundation of the community medical services strategy. The DDS, the DHCS, Agnews staff and the Bay Area regional centers developed a transition process to health services in the community, including in-depth consultation and assistance with the enrollment and transfer process. At the local level, the Bay Area regional centers and designated health plans secured health care services for residents transitioning out of Agnews into the community. The regional centers and designated health plans developed and signed Memorandums of Understanding (MOUs) that assure access to comprehensive services for those consumers who elected to enroll.

Community Clinic: The Agnews Community Clinic was established to provide a safety net to provide for the health, dental, and behavioral services during the transition process. The DHCS submitted an amendment to the Medicaid State Plan (State Plan Amendment or SPA) to establish a reimbursement methodology for the freestanding outpatient clinic. The DDS secured authority to provide these medical and dental services from the time of closure until the DDS is no longer responsible for the property.

Behavioral Services: To address the behavioral support needs of residents who transitioned to the community, Agnews staff supported and trained service providers on how to prevent and respond to challenging behaviors. Each of the regional centers and the designated health plans identified psychiatric resources to accommodate Agnews residents in the community. Each regional center established a behavioral and crisis service that emphasizes prevention and early intervention. The Bay Area regional

centers and Alameda County Mental Health Department will expand these services with the opening of a secured-treatment facility in San Leandro that can serve former Agnews residents, providing short-term treatment and stabilization available for up to 15 Bay Area residents at a time.

Dental Services: Dental services are a critical component of community resource development efforts. Through the dental coordinator staff positions provided each regional center, there are continued recruitment efforts to expand the number of available community dentists capable of providing prevention and care consistent with each consumer's needs, as well as dental surgery suites and hospital-based dentistry resources that can provide timely and appropriate access to sedation dentistry services, as necessary. In addition, the Bay Area regional centers provide in-home registered dental hygienists' services through a contract for dental screening and preventive services. The Agnews Community Clinic remains a resource for persons who need general dentistry and sedation dentistry services.

Agnews Employees: As of October 31, 2009, there were 44 employees remaining at Agnews to perform the following functions: Administration of the Community State Staff program (5), Outpatient Services (9), Warm shutdown (22), Regional Project of the Bay Area (5), and Headquarters oversight functions (3). In addition, there are 94 employees working in the community as part of the Community State Staff (CSS) program, assisting with the transition and continuing care of residents who previously lived at Agnews.

Agnews Property: The Agnews land was included in SB 136 (Chapter 166, Statutes of 2009) as part of the state's surplus property bill. The DDS is currently working with the Department of General Services (DGS) in the sale and final disposition of the land. The property located in San Jose includes a cogeneration plant that provides steam to the facility via a long term contract. The sale of the land will require some mechanism for disposition of the cogeneration plant and/or the contract associated with this plant. SB 136 authorizes the sale to include provisions for this contract. Until the DGS transfers possession and control, the DDS is obligated to maintain the property and operate the clinic.

## Introduction

The population of California's developmental centers has decreased over time, mirroring national trends. This decrease began when the community-based system was initiated in 1969 under the newly established Lanterman Mental Retardation Services Act, now called the Lanterman Developmental Disabilities Services Act (Lanterman Act). The Lanterman Act promotes the provision of services in the least restrictive environment and emphasizes community settings as the preferred living option for most consumers. The total developmental center population declined dramatically as the community system expanded, falling from a high of 13,355 individuals in 1968 to the census of approximately 2,153 individuals by December 31, 2009. The DDS currently operates four developmental centers and one smaller state-operated community facility. A second small state-operated facility, Sierra Vista, closed in December 2009 when the last residents moved. The property will be vacated by February 2010 when the current lease expires.

In January 1994, the DDS entered into an agreement to settle the Coffelt lawsuit, which alleged that the DDS and several regional centers had not taken sufficient action to develop community-based services, thereby denying developmental center residents the opportunity to live in the community. The implementation of this agreement resulted in a reduction of the developmental centers' population by more than 2,320 consumers between 1993 and 1998. This was accomplished by creating new community living arrangements, developing new assessment and individual service planning procedures and quality assurance systems, and obtaining increased federal funding through the Medicaid Home and Community-Based Services Waiver.

In 1999 the United States Supreme Court issued its ruling in *Olmstead, Commissioner, Georgia Department of Human Resources, et al. vs. L. C., by Zimring, Guardian ad Litem and next friend, et al.* (1999), 527 U.S. 581. This decision stated that services should be provided in community settings when treatment professionals have determined that community placement is appropriate; when the consumer does not object to community placement; and when the placement can reasonably be accommodated considering the resources available to the state and the needs of others with disabilities. Since that decision, the federal Department of Health and Human Services, Centers for Medicare and Medicaid Services (CMS) has issued recommendations to the states requiring them to prepare comprehensive Olmstead plans to decrease dependency on institutional services.

The Agnews Closure Plan was the first significant deinstitutionalization initiative in California since the Coffelt settlement agreement that was reached in January 1994. The plan was developed locally by a broad group of stakeholders and was grounded in the development of sufficient community capacity to support the transition of Agnews residents into the community. New service and support options provide meaningful choices and reliable services to residents who transitioned to the community.

## **Purpose of the Report**

This report is submitted in accordance with the Budget Act of 2009 (SB 3X1, Chapter 1, Statutes of 2009). This is the final report on the closure of Agnews, which includes the requirements outlined below for the Budget Act. Prior progress reports are available at [www.dds.ca.gov/AgnewsClosure](http://www.dds.ca.gov/AgnewsClosure).

*“The State Department of Developmental Services shall provide the fiscal and policy committees of both houses of the Legislature with a final report on the Agnews Plan, on January 10, 2010, which will include:*

*(a) A final report on all pertinent aspects of the community-based resources and placement of Agnews consumers.*

*(b) A final report of living arrangements and the range of services the consumers receive by housing model. This shall include a final report of the construction of housing and the expenditure of the \$11,115,000 appropriated in Item 4300-105-0001, Budget Act of 2004 (Ch. 208, Stats. 2004). At a minimum, this shall include all of the following components: (1) all the properties acquired, (2) the cost of each property, (3) the address of each property, and (4) the square footage of any residential structures on the property.*

*(c) A summary of the fiscal analyses as provided in the original plan.*

*(d) A report on Agnews employees, including employees who are providing medical services to consumers on an outpatient basis, as well as employees who are providing services to consumers in residential settings.*

*(e) A final report on the specific measures the state, including the State Department of Developmental Services and the State Department of Health Care Services, is taking in meeting the health, mental health, medical, dental, and overall well-being of consumers living in the community.”*

## **Background**

The planning process for the closure of Agnews began in Fiscal Year (FY) 2003–2004. The DDS solicited broad participation from internal and external stakeholders including consumers, family members, Area Boards, advocates, and community providers to develop a plan that would result in an orderly transition of consumers into alternative services and supports. In October of 2003, the teams completed their recommendations and reports that served as the basis for the plan.

The Bay Area regional centers and Agnews staff played a significant role in developing the plan. After several public meetings in FY 2003–2004, the plan was submitted to the Legislature in January 2005 and approved with the enactment of the Budget Act of 2005.

The following legislation supported the implementation of the critical elements of the plan:

- ❖ Assembly Bill (AB) 2100 (Chapter 831, Statutes 2004), and SB 643 (Chapter 551, Statutes of 2005), supported the development of permanent housing through the BAHP, and added family teaching homes (FTBs) as a new service delivery option.
- ❖ In January 2006, SB 962 (Chapter 558, Statutes of 2005) established a pilot project for the creation of homes licensed by the Community Care Licensing (CCL) division of the Department of Social Services (DSS) to serve adults with special health care needs in the Bay Area.
- ❖ AB 1378 (Chapter 538, Statutes of 2005) authorized Agnews' employees to work in the community to support the transition of Agnews' residents into community living options.

# Resource Development

## Housing

### *Bay Area Housing Plan*

AB 2100 (Chapter 831, Statutes of 2004) authorized the DDS to approve a proposal, or proposals, from the Bay Area regional centers to provide for, secure, and assure the payment of leases for housing for people with developmental disabilities. SB 643 (Chapter 551, Statutes of 2005) further amended this section to clarify the regional centers' ability to assure full payment of a housing lease based upon availability of the house for occupancy.

In conformance with the statutory requirements, the BAHP detailed the proposed plan for development and ownership of the properties, management entities, and developer. As outlined in statute, the BAHP was required to meet several conditions. The acquired or developed real property was to be occupied by consumers eligible for regional center services. The property was to be integrated with housing for people without disabilities. The regional center was to approve the proposed ownership, management, and developer entities, and the costs associated with the proposal must be reasonable. The proposal was to include a plan for transfer at a time certain of the property ownership to an approved non-profit entity for use by consumers eligible for regional center services.

The BAHP was a joint venture between the Bay Area regional centers and Hallmark Community Services (Hallmark), the housing developer. Under a proposal approved by the DDS and submitted to the Joint Legislative Budget Committee, the Bay Area regional centers and Hallmark entered into loan agreements with Bank of America and California Housing Finance Agency (CalHFA). The DDS was not party to these loan agreements and, therefore, did not have direct control over acquisition or construction of the homes.

Under the BAHP, the Bay Area regional centers contracted with a developer to acquire, design, and develop housing for persons leaving Agnews. The property is owned by a non-profit entity, selected by the regional center, for dedicated use by regional center consumers. In this arrangement, once the housing mortgage is paid in full, the provider's lease payment will cease. An inventory of stable community housing designed to meet the unique needs of individuals with developmental disabilities will thereby be created, and the rate paid to the provider will then be reduced accordingly. Through this arrangement, the property is bought once, the residential service rate decreases, and long-term cost savings will then be realized by the state.

BAHP funds were used to purchase a broad array of housing options, including 962 homes, which are designed for consumers with specialized health care needs, FTHs which incorporate a consumer into a family, and SRHs which provide 24-hour, on-site staffing in order to meet consumers' unique needs.

In addition, Bay Area regional centers contracted for the provision of residential and support services in accordance with the Agnews Closure Plan. The providers developed service strategies that address the unique needs of the consumers who transitioned from Agnews to the community.

As of March 27, 2009, 60 of the 61 properties included in the BAHP were purchased, financed, and remodeled. The remaining home was removed from the “critical path” to closure, as waiting for the home’s completion would have significantly delayed the closure of Agnews. Alternate placements into completed BAHP homes were made.

At the time the BAHP was submitted to the Joint Legislative Budget Committee (September 2005), CalHFA estimated that the blended interest rate for the taxable and tax exempt bonds would be 7.5 percent. The global credit crisis has adversely affected CalHFA’s ability to secure bond financing. This will result in increased costs for debt repayment. The actual interest rate, and costs for debt repayment, will not be known until the bonds are purchased by investors.

### **Family Teaching Homes**

AB 2100 added FTH to the existing Adult Family Home Agency (AFHA) model. The AFHA was first established in 1994 to provide a cost-effective option for adults moving from developmental centers into the community enabling adults to enter into partnerships with families as fully participating family members. Under this arrangement, the teaching family manages the consumers’ home, provides direct support, and directly supervises relief staff. The FTH model serves up to three adults in the consumers’ home, with the teaching family living in an adjoining home. In the Bay Area, this has been accomplished by housing consumers and teaching families in adjoining duplexes and adding a door to connect the homes. The FTH model is certified, monitored, and evaluated by the regional center and the DDS through the same process as an AFHA. The FTH regulations were promulgated on November 7, 2006. As of March 27, 2009, 27 former Agnews residents resided in nine BAHP FTHs located in the SARC catchment area.

### **Extended Family Teaching Homes**

Agnews residents and Agnews staff expressed an interest in continuing to provide support services to Agnews consumers upon transition to the community. In an extended family teaching home (EFTH), a consumer relocates to a former Agnews staff family home and participates in daily family activities as an extended member of the family. Each consumer receives specialized, highly-supported and well-monitored services. EFTHs are also governed by the AFHA regulations, certification, and review process. As of March 27, 2009, five former residents of Agnews resided in EFTHs in the SARC catchment area.

### **Specialized Residential Homes**

As DSS-licensed adult residential facilities, SRHs provide augmented staffing and professional services to three or four residents. Each SRH provides 24-hour, on-site staff with specialized expertise to meet the consumer's various needs. In addition, the homes have the capability for on-site response to meet scheduled or unpredictable needs in a way that promotes maximum dignity and independence. When a majority of residents turn age 60, a SRH is re-licensed as a residential care facility for the elderly (RCFE). All SRHs in the BAHP have been constructed or renovated to meet the physical plant requirements for both the SRH and the RCFE licenses. As of March 27, 2009, 55 former Agnews residents resided in BAHP SRHs and 17 former Agnews residents reside in BAHP RCFEs.

### **962 Homes**

SB 962 authorized the DDS and the DSS to jointly establish and administer a pilot project for certifying and licensing a new residential model, the adult residential facilities for consumers with special health care needs, referred to as "962 homes". This type of residence fills a critical gap in licensure categories for people with developmental disabilities who have a combination of specialized health care and intensive support needs.

Examples of the health services that can be provided in a 962 home include, but are not limited to, nutritional support including total parenteral nutrition, gastrostomy feeding and hydration, renal dialysis, special medication regimes including injections, intravenous medications, management of insulin dependent diabetes, catheterization, indwelling urinary catheter management, pain management, and palliative care. The 962 homes are required to provide licensed staff 24 hours per day, develop an individual health care plan for each consumer that is updated at least every six months, and conduct monthly face-to-face visits with the consumer by a regional center nurse. As of March 27, 2009, 23 BAHP 962 homes provided services to 90 former Agnews residents.

Additionally, an interagency agreement has been completed with the University of California (UC) Davis to conduct an independent evaluation of the 962 home pilot project. The report will be completed in early 2010, pursuant to statute.

### **Addressing the Housing Challenges**

The housing acquisition process proceeded slower than anticipated. Initially, the development of the unique financing arrangement delayed purchases. Under the BAHP, Hallmark secured loans from the Bank of America to acquire and remodel the homes. When the properties were ready for occupancy, the deed transferred to the nonprofit housing corporation associated with the respective regional center and CalHFA will provide permanent financing through state bonds. Due to the

recent economic crisis, CalHFA has not yet sold the BAHP housing bonds, although bond issuance is expected before summer 2010.

Obtaining permits in 19 separate jurisdictions was the single greatest hurdle to finishing construction. Throughout the closure process, the DDS and the Bay Area regional centers dedicated resources to address lender and local government concerns, ensure work was properly completed prior to transfer of the home from Hallmark to the nonprofit, and to facilitate state licensure. At the direction of the Bay Area regional centers, Hallmark added contractors, pre-ordered building materials, and augmented on-site supervision of construction. In addition, the DDS conducted weekly meetings with the Bay Area regional centers and the developer to identify and address any problems or delays.

All homes needed for closure were completed by December 31, 2008, with the exception of one home which was removed from the “critical path” to closure. This home was the last BAHP home purchased and required the approval of the home’s site and architectural plans, permits and complete demolition and rebuilding. No resident transitioned from Agnews until the housing, services, and supports were available in the community. The DDS remained closely involved with the Bay Area regional centers and Hallmark through the successful completion of the project.

## **Transportation and Day Services**

In addition to the residential services that were developed for the residents who moved from Agnews, the three Bay Area regional centers developed new and expanded existing transportation and day services designed to meet the needs of Agnews residents. These resources provided numerous opportunities for individuals to participate in their local communities. Of the 327 consumers who moved from Agnews, 243 utilize transportation services and 251 participate in day activity services.

## **Transition Planning Process**

### **Transition Planning: Values and Purpose**

The transition process from Agnews to a community living arrangement was developed through an individual program plan (IPP) process. The IPP process offered a consumer-centered approach to identifying the services and supports necessary for a successful transition, taking into account the consumer’s needs and preferences. The choices of Agnews residents were given the full attention and respect of all team members, including the families, where appropriate, and/or authorized representatives, with sensitivity to lifestyle and cultural background.

Agnews transition guidelines were developed and shared with all stakeholders including family members, staff members, regional centers and interested parties. These

guidelines established the framework for the residents' transition to the community. Agnews and regional center staff held joint trainings in implementing these guidelines. The guidelines remained in place and were implemented throughout the closure process.

### **Consumer Empowerment**

To assist Agnews residents in the transition process, the DDS created the Choices Project in August 2006. The Choices Project focused on empowering consumers to engage in the decision-making process of transition planning. The Choices team met with Agnews residents prior to the IPP meeting. The meetings offered an opportunity to review the current IPP with the Agnews resident and to explore potential living options and community activities, as featured in a 10-minute DVD. Agnews residents were provided materials adapted to support their active participation in the IPP and transition discussions.

Commencing August 2006, Agnews residents participated in Choices meetings, often with the involvement of family members, advocates and Agnews staff. The meetings were completed in January 2008.

### **Exploring Community Living Options**

Together with the regional center service coordinator, the Agnews staff engaged a resident, his or her family and an authorized representative, when appropriate, in an educational discussion regarding various housing and service and support models. This discussion centered on the resident's needs and preferences identified through comprehensive interdisciplinary team assessments. Agnews staff identified interests of the participants in exploring certain models. In addition, staff of each regional center met with the families throughout the transition process and arranged various functions including monthly family teas, home tours and provider/family meetings. All of these events provided families the opportunity to raise issues and discuss the transition process.

### **Community Living Options**

The community living options (CLO) process focused on identifying a range of services and supports necessary for successful transition. Through this process, potential living options were explored, and a transition plan was developed.

Selection of the Home and Exploratory Visits: The Agnews resident, legal/authorized representatives and regional center worked together on the selection of the home. Once a potential home option was identified, exploratory visits between the resident and the provider began.

### **Finalizing the Transition to the Community**

Prior to transition, meetings were held to prepare for the transition. As authorized by statute, the Regional Resource Development Project (RRDP) assisted in activities related to admissions, transition planning, deflection and resource development. The meeting included the Agnews resident, family member/advocate, a representative from the RRDP, a regional center service coordinator, the service provider, a representative from the developmental center planning team, and a representative from the community placement. This process helped to address all issues related to the Agnews resident's transition to the community.

### **Post Placement Follow-up**

Within 30 days of transfer, follow-up meetings were held to review the new assessment information, identify any additional services needed, and develop the IPP for the coming year. These visits provided a smooth and successful transition into the community. Post placement visits continue to occur on a regular and as-needed basis by the regional center representative and the RRDP. In all community placements, the regional center is required to conduct a face-to-face visit every 30 days for the first 90 days after the move, quarterly thereafter, and an annual facility monitoring visit. For consumers in community residential homes, at least two of the regional center visits per year must be unannounced. The RRDP is required to contact the consumer five days after placement and again at 30-60-90 day intervals, 6 and 12 months, and more often as needed. For consumers in 962 homes, a regional center nurse is required to visit the consumer at least monthly, and a physician sees the consumer every 60 days.

## **Health Services**

The DDS, in collaboration with the DHCS and the Bay Area regional centers, the Santa Clara Family Health Plan (SCFHP), the Alameda Alliance for Health (AAH), and the Health Plan of San Mateo (HPSM), developed innovative and comprehensive health care, behavioral and dental care services for residents transitioning out of Agnews.

### **The Transition of Health Care Services**

A comprehensive health transition plan was developed for each Agnews resident before transition. In February 2008, the DDS distributed a document entitled, "*Health Services for Agnews Consumers in the Community: An Overview*" to former and current Agnews residents and their families, outlining the provision of health care services in the community. The document is available on the DDS website.

### **Health Care Service Delivery Systems**

Depending on the county of residence and eligibility for Medi-Cal and Medicare, various service delivery systems provide health care services to residents who transitioned from

Agnews into the community. The regional center assisted the Agnews resident and their representative in evaluating the options, coordinating and facilitating eligibility, and, when indicated, enrolling in a managed care health plan.

Options for consumers who are not eligible for Medi-Cal or Medicare: There were a few Agnews residents who were not eligible for either Medi-Cal or Medicare. The regional center worked with these residents in developing the individual health transition plan (IHTP), in order to assure that the consumer could access the necessary health services and supports in the community.

Options for consumers enrolled in Medi-Cal: For Medi-Cal eligible Agnews residents, the health care service options varied by county. In San Mateo County, Agnews residents transitioned into the HPSM, a county organized health system (COHS). As a COHS, San Mateo operates the only Medi-Cal health plan in the county. The COHS are different from the other models of Medi-Cal managed care because the DHCS requires nearly all Medi-Cal beneficiaries residing in the COHS counties to enroll in this health plan to receive care.

In Santa Clara and Alameda Counties, Agnews residents could choose to enroll in either the locally-administered Medi-Cal managed care plan, respectively the SCFHP or the AAH, the commercial Medi-Cal health care plan (Anthem-Blue Cross), or receive services through the fee-for-service system often referred to as “regular Medi-Cal”. Therefore, the RCEB and SARC consumers had the option of staying in the Medi-Cal fee-for-service system or enrolling in one of the Medi-Cal managed health care plans, which are discussed below. For the Agnews residents who opted to receive services through the fee-for-service system, the regional center service coordinator assisted in coordinating access to health care services in the community, as outlined in the IHTP.

Options for Consumers Enrolled in Medi-Cal and Medicare: Agnews residents who were eligible for both Medi-Cal and Medicare were offered the same Medi-Cal health care options outlined previously, and also had the option of enrolling into a “Medicare Advantage/Special Needs Plan (MA/SNP).” The MA/SNP is a federal Medicare option that allows health plans to target a specific segment of the Medicare population, including persons eligible for both Medicare and Medicaid. The SNP Medi-Cal managed care plans provide a comprehensive service strategy integrating Medicare and Medi-Cal benefits, thereby providing a seamless service delivery system. The health plans informed eligible Agnews residents and their representatives of this option and assisted them in making decisions regarding enrollment.

After closure of Agnews, the SCFHP alerted the DHCS, the DDS, consumers and families that they were withdrawing as a Medicare Advantage/Special Needs Plan effective January 1, 2010. The DHCS and the DDS are working with the health plans, to quickly address this change and mitigate any inconvenience to the consumers and families. Former Agnews residents will continue to receive necessary health care services.

## **Health Plan Medical Services**

The designated managed care health plans (SCFHP for SARC consumers, AAH for RCEB consumers and HPSM for GGRC consumers) established a partnership with the Bay Area regional centers, the DDS, and the DHCS to arrange for medical and specialized health care services for Agnews consumers who elected to enroll in these plans. Health Plan services include but are not limited to:

- Access to qualified providers. The health plan arranges for an array of medical service providers that include primary care and specialty physicians, optometry and ophthalmology services, medications, support services such as occupational and physical therapies, and medical equipment and supplies including adaptive equipment.
- Comprehensive Medical Care Management. A registered nurse is assigned to each enrollee to coordinate individualized health services and assure that the consumer receives specialty services identified as medically necessary by the primary care physician.
- Coordination with the regional center and other health service providers.

In December 2007, the DHCS received approval from the CMS for its State Plan Amendment (SPA), effective July 1, 2007. The SPA describes service provision to specified former Agnews residents in Alameda and Santa Clara Counties. In January 2008, the DHCS received approval for the HPSM waiver, which also describes service provision to specified former Agnews residents in the community. In April 2008, DHCS received approval of the modification to the California Children's Services/Dental waiver to include former Agnews residents in Alameda and Santa Clara counties.

**Health Plan Enrollment:** A health transition specialist from each of the Bay Area regional centers assisted consumers and families with understanding health care service delivery options as well as expediting the eligibility and enrollment process. The regional center provided information regarding health plan options, and, when appropriate, the designated health plan assisted the consumer with enrollment in additional programs. All eligible Agnews residents enrolled in health plans because of the plans' capacity to assure access to a full range of services and to provide individualized medical management. Members who were eligible for Medicare Advantage/Special Needs Plans also enrolled in these programs.

**The DHCS/Health Plan/Regional Center Coordination:** The foundation of the community medical services strategy continues to be grounded in a partnership between the DDS, the DHCS, the Bay Area regional centers, and the designated health plans. The MOU between the DDS and the DHCS provides a framework for addressing issues including information sharing for rate development, strategic planning, and the health plan enrollment process. At the local level, regional centers and designated health plans continue to secure health care services for former Agnews residents. The

designated health plans and the Bay Area regional centers developed and signed MOUs to assure access to comprehensive services for the Agnews residents who elected to enroll. Each regional center/health plan MOUs outlines the roles and responsibilities of the health plans, the regional centers and the residential service providers. The designated health plans continue to partner with the Bay Area regional centers, the DHCS, and the DDS to recruit and train qualified medical providers allowing consumers access to the full array of medical services. Health plans conduct informational outreach to area providers on serving these individuals.

The Bay Area regional centers, the designated health plans, and Agnews staff worked with the DDS and the DHCS to expedite eligibility for membership in health plans, when indicated. The DHCS expedited the processing of eligibility information. The DHCS established a process with Maximus, the contractor that assists in the election process, to assure that health plan election decisions were processed in a timely manner.

Provider rates: The DHCS amended its contracts with the designated health plans to provide for reasonable cost reimbursement to the plans for services and administrative costs. This enables the health plans to establish enhanced provider rates. The DHCS has established interim monthly payments to assure cash flow to the health plans until there is a semi-annual reconciliation to reasonable costs. Based upon plan specific and surrogate data, the DHCS calculated an upper payment limit that reflects an interim payment for the 2009-10 rate year. Contracting health plans have been made aware that the DHCS intends to implement a full risk rate effective the 2010-11 rate year.

### **Agnews Community Clinic**

The Agnews Community Clinic was established to provide a safety net for health, dental and behavioral services to former Agnews residents, as well as other people who have a developmental disability and who reside in the community and qualify for services. At the clinic, consumers can access specialists experienced in providing services to individuals with developmental disabilities.

The DHCS submitted an amendment to the Medicaid State Plan (State Plan Amendment or SPA) to establish a reimbursement methodology for the freestanding outpatient clinic that continues to operate as the Agnews Community Clinic (ACC). The SPA was approved by the Centers for Medicare and Medicaid Services. The ACC provides primary medical care, psychiatry, and dental services, as necessary. The DDS secured authority to provide these medical and dental services until the DDS is no longer responsible for the property. The ACC will continue to serve former Agnews residents as well as persons served by bay area regional centers, based on need. The complement of staff within the clinic includes two physicians, a dentist, two dental assistants, four registered nurses and an administrative support staff for a total of ten staff who are assigned to the clinic.

## Outpatient Clinic Use

<i>Calendar Year 2009</i>	<b>JAN-MAR</b>	<b>APR-JUNE</b>	<b>JULY-SEP</b>	<b>OCT-DEC</b>	<b>TOTAL</b>
<i>Former Agnews Clients Seen for the First Time</i>	<b>13</b>	<b>23</b>	<b>13</b>	<b>5</b>	<b>54</b>
<i>Former Agnews Clients Previously Seen in OSD (Return visits)</i>	<b>102</b>	<b>83</b>	<b>85</b>	<b>48</b>	<b>318</b>
<i>Total# - Agnews Clients Seen</i>	<b>115</b>	<b>106</b>	<b>98</b>	<b>53</b>	<b>372</b>
<i>Non-Agnews Clients Seen for the First Time</i>	<b>45</b>	<b>32</b>	<b>33</b>	<b>16</b>	<b>126</b>
<i>Non-Agnews Clients Previously Seen in OSD (Return visits)</i>	<b>152</b>	<b>136</b>	<b>181</b>	<b>136</b>	<b>605</b>
<i>Total# - Non-Agnews Clients Seen</i>	<b>197</b>	<b>168</b>	<b>214</b>	<b>152</b>	<b>731</b>
<b>Total # of Clients Seen</b>	<b>312</b>	<b>274</b>	<b>312</b>	<b>205</b>	<b>1103</b>

### Dental Services

Dental services continue to be a critical component of community resource development efforts. Prevention is the emphasis of the dental service strategy. Before residents transitioned into the community, regional center dental coordinators completed a comprehensive individualized assessment of the dental status and needs of each Agnews resident. The regional centers contract with dental hygienists to provide ongoing dental screenings and cleanings in the home, consistent with each consumer's needs. The Bay Area regional centers and the designated health plans have established a workgroup to address issues including access to the full range of dental services to persons transitioning from Agnews, and assessing the effectiveness of preventive and screening activities provided by registered dental hygienists.

Prevention Services: The Bay Area regional centers provide dental screening and teeth cleaning services through registered dental hygienists in homes where former Agnews residents reside.

Sedation Dentistry: Many former Agnews residents require sedation dentistry. The Bay Area regional centers and the designated health plans coordinate services to assure timely and appropriate access to these services, as necessary. The Agnews Community Clinic remains a resource for persons who need general dentistry and sedation dentistry services. The designated health plans have identified community

resources that provide sedation dentistry through outpatient surgeries, and the Bay Area regional centers have identified qualified dentists.

### **Behavioral Services**

Many former Agnews residents have behavioral challenges. To assist Agnews residents in the transition process, Agnews staff supported and trained service providers on preventing and responding to challenging behaviors. In addition, Agnews staff assisted in the community when a consumer's health, safety, and/or placement was at risk.

Each of the Bay Area regional centers have developed a working relationship with psychiatric resources in the community to accommodate former Agnews residents. SARC, for example, utilizes psychiatric services at Loma Linda University and the UC Irvine, through a telemedicine system. In addition, the Hope Counseling Center provides psychiatric services to Santa Clara County consumers through a contract with the County Mental Health Department. Further, psychiatric services and reviews of medications are available through the Agnews Community Clinic. The DDS will continue to support regional center efforts to expand partnerships with county mental health departments in order to improve access to behavioral services for consumers with mental health needs.

#### **Behavioral Service Programs:**

- **Secured Treatment Facility:** The Bay Area regional centers and Alameda County Mental Health Department will be expanding resources for behavioral services by opening a secured-treatment facility in San Leandro that can serve former Agnews residents. Construction on the facility began with the official groundbreaking ceremony held June 5, 2009, and is expected to be completed in the fall of 2010. The facility will provide short-term treatment and stabilization available for up to 15 Bay Area residents at a time.
- **Redwood Place:** Redwood Place is a 36-bed intensive treatment program providing residential options for eligible former Agnews residents as well as consumers from RCEB, GGRC, SARC and North Bay Regional Center (NBRC) who require mental health treatment at a setting away from the home. The facility has a delayed egress arrangement but is not locked.
- **The Puente:** Through a partnership among San Mateo County Behavioral Health and Recovery Services, GGRC, and the Health Plan of San Mateo, a specialty clinic, called The Puente Clinic, recently opened. The clinic provides both medication management and therapy for persons with developmental disabilities and special mental health needs. The clinic is located in San Mateo and serves persons only in San Mateo County. Former Agnews residents receive the highest priority for service.

## Mobile Services: Crisis Intervention and Behavioral Support

During the spring of 2007, the DDS began researching the viability of mobile health care services to help meet the needs of consumers transitioning from Agnews. Meetings were arranged with established mobile clinic providers of health care and oral health services and with the Mobile Health Clinics Network to better understand the service model. Further research was conducted into the cost estimates, vehicle specifications, and custom design needs to meet accessibility standards for mobile services. This research served as the foundation for discussions with the designated health plans and Bay Area regional centers to further explore mobile service viability and needs.

In 2007, the DDS met with the Bay Area regional centers, consumer and family stakeholders, as well as representatives from the local health plans to identify any potential gaps in health related services for individuals transitioning from Agnews. From these meetings, it was collectively determined that the area of need was in mobile crisis services in Alameda, San Mateo and Santa Clara counties. In response, the DDS funded the development of mobile crisis projects in each Bay Area regional center. The mobile crisis services provide a broad array of services including intensive crisis prevention, emergency response intervention, outreach to identify and address behavioral needs of consumers who are at risk of crisis, intervention to assess, avert and follow-up crisis services, dispatch of counselors to prevent/de-escalate crises and stabilize situations, and other services in order to maintain stability in the lives of individuals who have left Agnews.

## **Quality Management**

### **Overview of the Quality Management System**

Ensuring the safety and well-being of residents who transitioned from Agnews to the community continues to be an essential component of the Agnews Closure Plan. The Bay Area Quality Management System (QMS) broad-based research design was refined from the DDS QMS system and approved by numerous stakeholders, including the CMS Grants Advisory Stakeholder Committee. With all residents transitioned out of Agnews, the focus has shifted to assuring and improving the ongoing quality of life and services in these community homes. The Quality Management System continues to monitor, improve and enhance these services.

The Bay Area QMS is based on values set forth in the Agnews Closure Plan and described in the DDS Strategic Plan. A three-year federal System Change Quality Assurance/Quality Improvement Grant was completed in September of 2006 and served as the basis for developing the QMS model. Data has been collected since April 2007. Specifically, the Bay Area QMS seeks to:

- Keep consumers safe and ensure their well being;
- Support value-based outcomes for providers and consumers;

- Identify and fill gaps in the community system;
- Develop and pilot a QMS with potential for statewide implementation; and,
- Meet CMS expectations.

The Bay Area QMS pairs a focus on consumer outcomes and satisfaction with process-oriented support in improving the quality of services and the capacity of provider agencies.

An 11-member Quality Commission including advocates, family members and consumers is responsible for reviewing trend data. The Commission makes recommendations concerning quality of care and systems improvement. The Commission has held ten meetings since September 2005; their last meeting was held in October, 2009. During their meetings, Commissioners discuss information from the quarterly Commission reports. These reports focus on consumer demographics, consumer and provider outcomes, and narrative comments describing what is working well in the homes. The Commission also receives an update on regional center and provider activities, discusses improvement activities in community homes, and reviews trends in the QMS tool data. Commissioners heard from a panel of providers regarding their experience in both serving individuals transitioning from Agnews and working in the Quality Service Review process. In a recent meeting, a panel of individuals who moved from Agnews into community homes presented information on their experiences in the community and at Agnews.

### **National Core Indicator Studies**

The National Core Indicator (NCI) Survey is a national initiative currently utilized by 29 states and four regional centers in California. The goal of the NCI is to develop a systematic approach to performance and outcome measurement. Through the NCI, participating states create performance monitoring systems, identify common performance indicators, develop comparable data collection strategies, and share results. Many of the state agencies use NCI as a key component within their quality management systems.

Three NCI reports, initiated under the CMS Grant described above, are now available from the Bay Area regional centers and the DDS. A random sample of Medicaid Waiver Adult Consumers and their families at each of the Bay Area regional centers, taken in 2005, forms the basis of these reports. While these reports do not focus on residents who have transitioned from Agnews, the studies do provide a local and national context to the Bay Area QMS project. These reports are available on the DDS website at [http://www.dds.ca.gov/AgnewsClosure/BAQMS\\_Reports.cfm](http://www.dds.ca.gov/AgnewsClosure/BAQMS_Reports.cfm). As subsequent reports are completed, they will be posted on this website.

In addition, former Agnews residents who transitioned to the community between July 2003 and March 2005, as well as the families of these consumers, were surveyed separately using the NCI Surveys. This report is available on the DDS website at [www.dds.ca.gov/AgnewsClosure/docs/BayAreaQMS\\_SurveyResults.pdf](http://www.dds.ca.gov/AgnewsClosure/docs/BayAreaQMS_SurveyResults.pdf).

### **Quality Service Review**

The QMS includes a provider performance expectation and quality improvement tool, referred to as the Quality Services Review (QSR). The QSR is a detailed review and certification process involving 37 provider expectations, avenues for observations and input from consumers' family and friends as well as database tools for regional center professional support staff (i.e., Service Coordinators, Registered Nurses, Quality Management System Specialists and Psychologists). The QSR establishes consumer and service provider outcomes and expectations that are continuously monitored. Providers and QMS Specialists work together to improve quality in the home in pursuit of meeting all expectations, which is necessary for the provider's certification.

Over 3,000 QMS/QSR home visits have been conducted since April 2007. These visits have been recorded on QSR tools by regional center professionals including service coordinators, registered nurses and behavior plan analysts and also by visitors – family members and friends of the individuals who live in the homes. By using the QSR tools on these visits, over 72,000 individual questions and observations about service quality and the home environment have been recorded in the database. This data is used at the consumer level (in each individual's IPP), the provider performance level (in the QSR Certification process) and the regional center system level to inform quality improvement efforts.

An example of data used at the regional center level is the use of Service Coordinator Review data on the provider's Individual Service Plans (ISPs) for Consumers. QMS Specialists, in response to Service Coordinator Review Tool data, created an improved template and process for ISPs. Service Plans in the home now include support strategies and services to the individual, in addition to the documentation of quarterly data tracking of consumers' objectives.

### **Third Party Interviews**

The QSR also includes in-depth interviews by outside parties to expand the perspectives considered in the pursuit of quality outcomes and services. These Third-Party Interviews play a critical role in deepening our understanding of how different participants feel about the home environment and the supports and services provided to the individuals who live in each home. This information provides the basis for quality improvement efforts and provider certifications. For all homes undergoing the QSR Certification Process, these Third- Party Interviews include interviews of: 1) individuals who live in a home, 2) family members, 3) staff (both in the home and at day programs), 4) service managers, and 5) regional center service coordinators.

The QSR Third-Party Interviews are completed by Area Board V and Area Board VII staff (not by regional center staff). The interviews are done in-person, by email, or by telephone. However, interviews with individuals with developmental disabilities are always completed in person.

## **Visitor Snapshot**

The Visitor Snapshot survey is designed to obtain feedback from families and other visitors to residential homes. The Snapshots provide information about a visitor's perspective on the home environment and staff, as well as the consumer's well being, and are mailed directly to the QMS Specialists at each regional center. Visitor Snapshot surveys have been distributed to all homes that are part of the full QMS/QSR certification process. Data from returned surveys is reviewed, utilized, and entered into the Quality Management Information System. In addition to addressing any requests or follow-up activities generated by the Snapshots, QMS Specialists use Snapshot data as part of their intensive work on the Provider Expectations in the homes

Results from Professional Review Visits, Third Party Interviews and Visitor Snapshots demonstrate excellent consumer outcomes and offer a remarkable picture of high quality services in the homes.

The Quality Commission has selected key measures of the Focus Areas of the Quality Service Review. Each quarter, data regarding these measures is provided in a Commission Report and the results and implications of the data are discussed at each Commission meeting. The table below portrays these indicators for the Consumer Outcomes based on home visits and Third-Party Interviews during the January through March 2009 period. The data reflects results across three data sources that ranged from a relatively small number of interviews and Visitor Snapshots, to literally hundreds of review visits by regional center professionals.

# Agnews Residents

## Agnews Residents

As of March 27, 2009, all Agnews residents had been successfully transitioned to placements outside of the Agnews Developmental Center.

## Agnews Residents Who Transitioned to the Community

Between July 1, 2004, and March 27, 2009, a total of 327 Agnews residents transitioned to the community.

## Level of Care

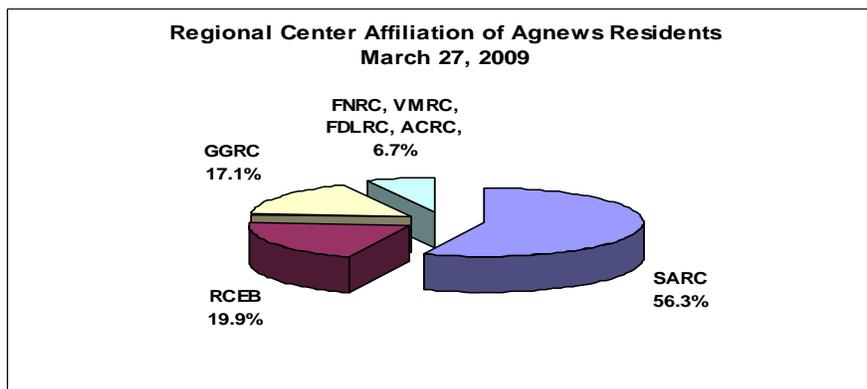
Agnews provided three levels of care to residents, including Nursing Facility (NF), Intermediate Care Facility (ICF) residences, and General Acute Care, which provided short-term medical and nursing care to address an acute illness or injury. Both the NF and the ICF residences provided 24-hour residential services.

## Level of Care Provided to Agnews Residents Who Transitioned to the Community

Of the residents who transitioned to community living arrangements between July 1, 2004, and March 27, 2009, 61 percent (200) had been served in the ICF residences and 39 percent (127) had been served in NF residences while at Agnews.

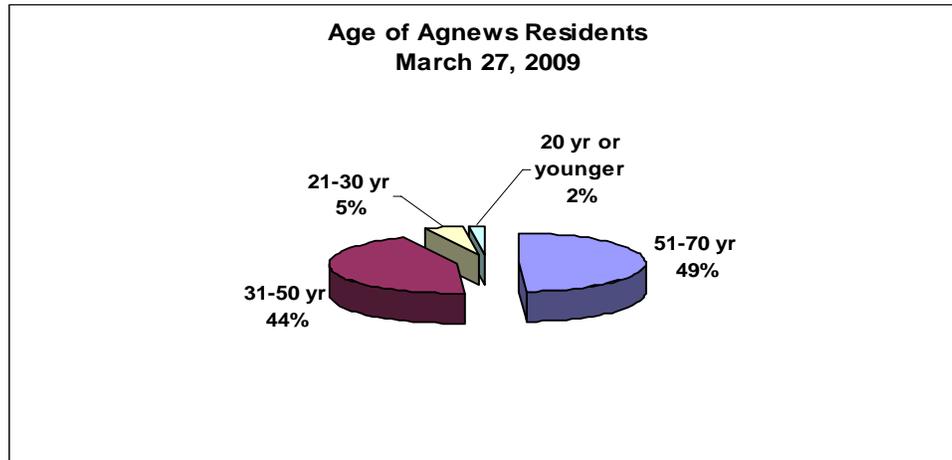
## Regional Center Affiliation of Agnews Residents Who Transitioned to the Community

Approximately 56.3 percent of the consumers who transitioned to the community between July 1, 2004, and March 27, 2009, were affiliated with SARC (184), 19.9 percent were affiliated with RCEB (65), 17.1 percent were affiliated with GGRC (56), 6.7 percent were affiliated with Alta California Regional Center (ACRC) (13), Far Northern Regional Center (FNRC) (6), Frank D. Lanterman Regional Center (FDLRC) (2), and Valley Mountain Regional Center (VMRC) (1).



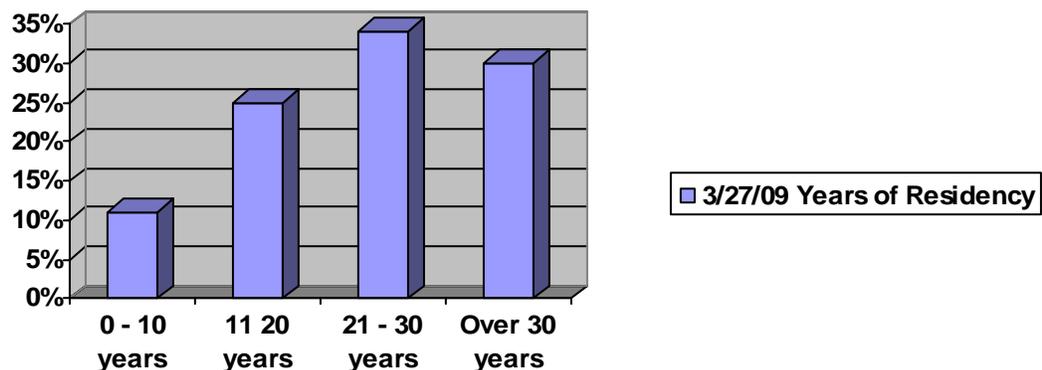
**Age of Agnews Residents Who Transitioned to the Community**

Of the consumers who transitioned to the community between July 1, 2004, and March 27, 2009, 49 percent were 51-70 years of age (160) at the time of transition from Agnews, 44 percent were 31-50 years old (145), 5 percent were 21 to 30 years old (16), and 2 percent were 20 years of age or younger (6).



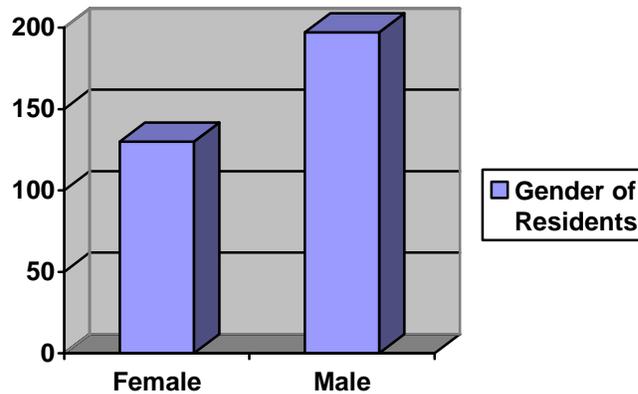
**Years of Residency at Agnews: Agnews Residents Who Transitioned to the Community**

Of the residents who transitioned to the community between July 1, 2004, and March 27, 2009, 30 percent lived at Agnews for 31-40 years (97), 34 percent lived at Agnews for 21-30 years (111), 25 percent lived at Agnews for 11 to 20 years (82) and 11 percent lived at Agnews for 10 years or less (37).



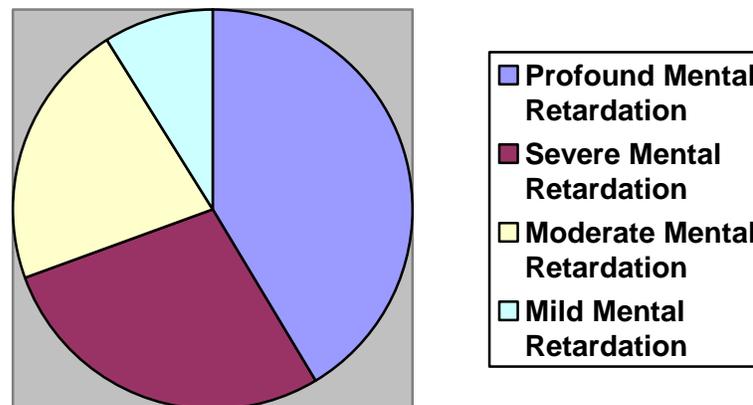
### **Gender of Agnews Residents**

Sixty percent of the Agnews residents who transitioned to the community between July 1, 2004, and March 27, 2009, were male (197), and 40 percent were female (130).



### **Level of Mental Retardation of Agnews Residents who Transitioned to the Community**

Between July 1, 2004, and March 27, 2009, 41 percent of Agnews residents who transitioned to the community had profound mental retardation (135), 28 percent had severe mental retardation (92), 22 percent had moderate mental retardation (71), and 9 percent had mild mental retardation (29).



### **Service Needs of Residents:**

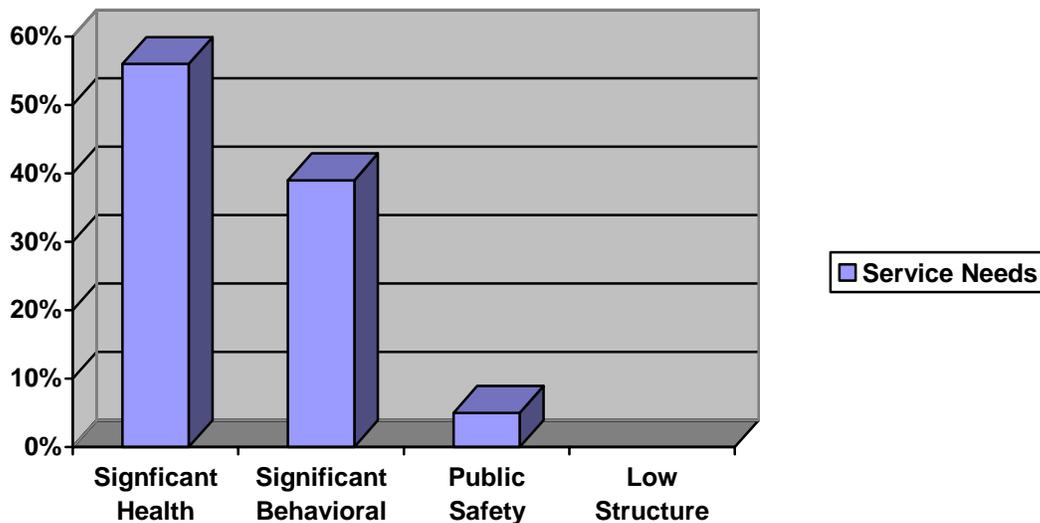
Agnews residents had the following four primary service needs:

- **Significant health and extensive personal care needs:** This category included

people who required assisted breathing technology, inhalation assistive devices, or tracheotomy care; had recurrent pneumonias or apnea; and who were non-ambulatory, requiring total assistance and care, and/or receipt of enteral (tube) feeding. Significant nursing intervention and monitoring were required to effectively support these consumers.

- **Significant behavioral support:** This category describes residents who had significant aggression issues that may have required intervention for the safety of themselves or others.
- **Protection and safety needs:** This category includes residents who required a highly structured setting because of a lack of safety awareness, a pattern of self-abusive behaviors and/or inappropriate expression of social behavior. These residents required constant supervision and ongoing intervention to prevent self-injury and/or stigmatization.
- **Low structured setting needs:** This service need included residents who required minimal supervision and support. There were no residents remaining in this service need category at the time of closure.

Of the Agnews residents who transitioned to the community between July 1, 2004, and March 27, 2009, 56 percent had significant health and extensive personal care needs (185), 39 percent required significant behavioral support (127), and five percent had protection and safety needs (15).



## **Agnews Employees**

Agnews maintained sufficient staff to protect the health and safety of residents and to ensure the ongoing certification of the facility through March 27, 2009. Following the closure, 18 staff completed final activities as part of the 90-day post closure force until June 2009.

Near the end of the closure (January 2009), Agnews experienced an unexpected departure of a number of experienced nursing staff who knew the consumers well, due to transfers to other state departments and last minute decisions of staff to retire. This loss required immediate corrective action. Actions taken included contracting with outside medical experts; increasing staff training and monitoring; reassigning staff from other Developmental Centers to assist in leading and directing services; re-hiring of former nursing staff who had extensive expertise serving the remaining consumers; and re-assigning management and supervisory staff to ensure a strong presence and increased communication among the DDS, Agnews, consumers, family members, and staff. These measures assisted in stabilizing the delivery of services, and ensuring the safe transition of each of the remaining consumers.

As of October 31, 2009, there were 44 employees at Agnews to perform the following functions: Administration of the Community State Staff program (5), Outpatient Services (9), Warm Shutdown (22), Regional Project of the Bay Area (5), and Headquarters oversight functions (3).

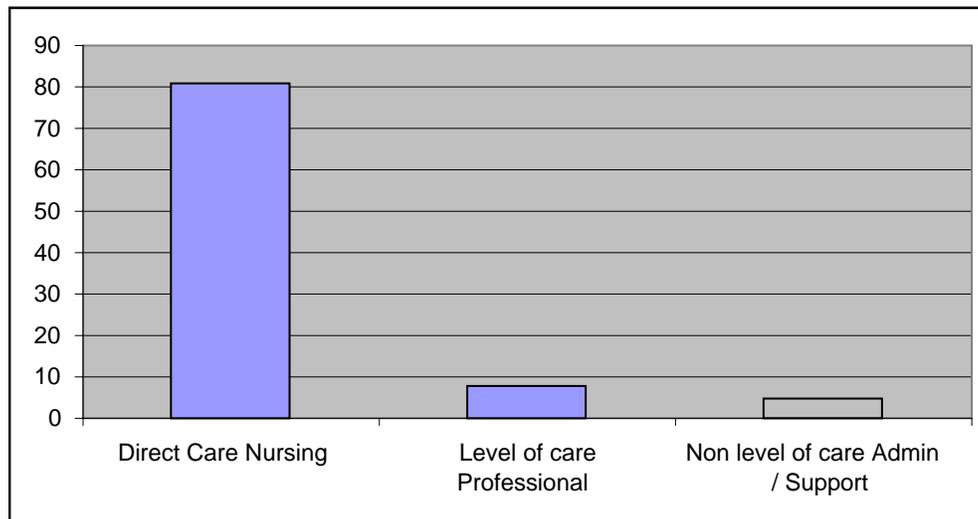
### **State Staff in the Community**

Many Agnews employees expressed an interest in serving the Agnews consumers in the community. As of October 31, 2009, a total of 94 employees work in the community state staff program.

Of the 94 employees, the classifications are categorized as follows:

- Direct Care Nursing: 86 percent of the employees are in this category (81), including registered nurses, licensed vocational nurses, psychiatric technicians, senior psychiatric technicians, and psychiatric technician assistants.
- Level of Care Professionals: 9 percent of employees (8) are in this category, including senior occupational therapists, a psychology associate, a recreation therapist.

- Non-Level of Care and Administrative Support: The remaining 5 percent of employees (5) are in this category, and include supervisors and managers.



### **The Marchesi Career Center**

The Marchesi Career Center (Career Center) opened at Agnews in July 2006. Counselors assisted employees with career counseling, training, and support on an individual or group basis. The Career Center offered assistance with résumé writing, application processing, job qualification assessment, as well as interview tips and techniques. The Center was equipped with computers with Internet access for job searching for state, county, city, and local job opportunities. CalPERS provided more than 30 seminars since July 2006. In addition, three on-site Job Fairs were held with more than 40 potential hiring agencies represented.

To assist employees in securing employment, Agnews and the Employment Development Department (EDD) collaborated with Work2Future, an organization that assists employees by providing enhanced specialized training. Work2Future and EDD provided more than 18 informational sessions on issues related to job employment, training and unemployment benefits.

### **Direct Service Professional Training**

The Career Center offered Direct Service Professional (DSP) training for employees interested in transitioning into the community-based service system. The training, which consisted of two 35-hour classes, was required for all staff providing care to consumers in the community.

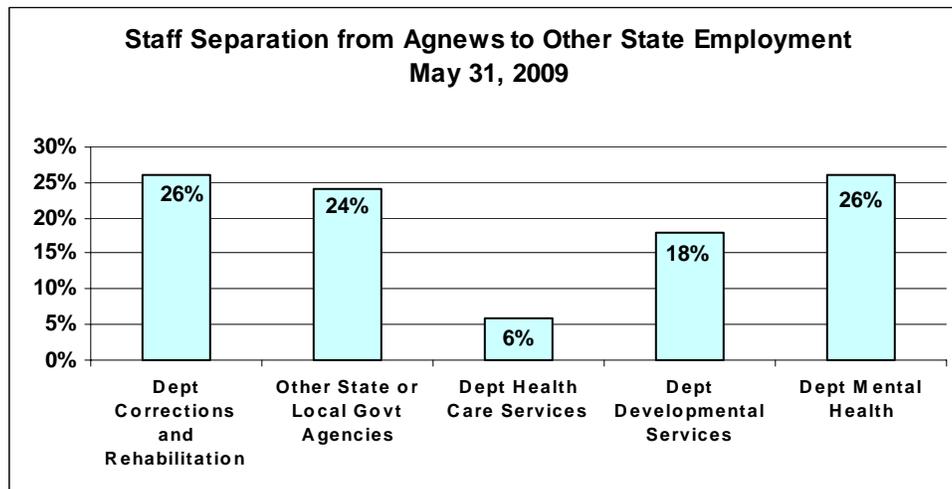
### **Separation from Employment**

Between July 1, 2004, and May 31, 2009, 1294 employees separated from employment with Agnews. Of those separated employees, 34 percent (439) transferred to other

state employment, 19 percent (246) separated from state service, 23 percent (298) retired, 17 percent (220) were laid off, and 7 percent (91) left for other reasons. The Agnews layoff plan included continual assessment of employee-to-consumer need. Based on these assessments, layoffs were completed in a gradual manner, ensuring quality of care throughout and until the final closure date. From the start of layoffs in July 2008 through May 31, 2009, there were 9 phases of layoffs affecting 220 employees. In addition, 17 of the 18 staff working as part of the 90-day closure process were laid off in June 2009; one of these 18 staff members retired in May 2009.

**Staff Separation from Agnews to Other State Employment**

For staff separating from Agnews to other state employment, 26 percent (114) transferred to the California Department of Corrections and Rehabilitation, 24 percent (107) transferred to other state or local government agencies, 6 percent (25) transferred to the DHCS, 18 percent (77) transferred to other employment within the DDS, and 26 percent (116) transferred to the Department of Mental Health.



## **Conclusion**

The closure of Agnews provided the state with a critical opportunity to build community-based alternatives for consumers with unique needs who otherwise may not have opportunities to live in home-like settings. This historic effort is consistent with state and national efforts to integrate services in the least-restrictive settings possible in accordance with individual choices.

The DDS looks forward to continuing its efforts at the state and local level to build community capacity for individuals with developmental disabilities throughout the State of California.

## Major Implementation Steps and Timelines

### Report on the Plan for Closing Agnews Developmental Center

ID	Task Name	2009											
		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter		
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
1	<b>Plan Development</b>												
2	<input checked="" type="checkbox"/> Establish the Bay Area Project Steering Committee												
3	<input checked="" type="checkbox"/> Establish Agnews' proposed closure Advisory Committee												
4	<input checked="" type="checkbox"/> Begin Agnews' proposed closure Advisory Committee meetings												
5	<input checked="" type="checkbox"/> Establish Bay Area Project planning teams to solicit input on the Agnews Closure Plan												
6	<input checked="" type="checkbox"/> Public Hearing on the proposed closure of Agnews												
7	<input checked="" type="checkbox"/> Letter to Legislators and other interested parties announcing postponement of Agnews Closure to July 2006												
8	<input checked="" type="checkbox"/> Submission of the Agnews Closure Plan to the Legislature												
9	<input checked="" type="checkbox"/> Legislative approval of Plan for Closure												
10	<b>Resource Development</b>												
11	<b>Bay Area Housing Plan (BAHP)</b>												
12	<input checked="" type="checkbox"/> Draft legislation												
13	<input checked="" type="checkbox"/> AB 2100 introduced												
14	<input checked="" type="checkbox"/> AB 2100 effective 1/1/2005												
15	<input checked="" type="checkbox"/> Regional center development of BAHP												
16	<input checked="" type="checkbox"/> DDS, Housing and Community Development, CalHFA, Department of Finance, Governor's Office review BAHP												
17	<input checked="" type="checkbox"/> BAHP and expenditure plan submitted to JLBC												
18	<input checked="" type="checkbox"/> CalHFA Bd approves 1st bond financing												
19	<input checked="" type="checkbox"/> CalHFA Bd approves 2nd bond financing												
20	<input checked="" type="checkbox"/> Construction and acquisition financing secured												
21	<input checked="" type="checkbox"/> NPOs identify potential properties												
22	<input checked="" type="checkbox"/> Hallmark acquires properties												
23	<input checked="" type="checkbox"/> BAHP legal agreements endorsed												
24	<input checked="" type="checkbox"/> BAHP RC contract amendment enforced												
25	<input checked="" type="checkbox"/> Budget Act reappropriation of expenditure plan funds												
26	<input checked="" type="checkbox"/> 60 properties receive certificates of occupancy												
27	<b>962 Homes</b>												
28	<input checked="" type="checkbox"/> Draft legislation												
29	<input checked="" type="checkbox"/> SB 962 introduced												

**A check indicates a completed task.**  
**A solid black line indicates post-closure activity.**

## Major Implementation Steps and Timelines

### Report on the Plan for Closing Agnews Developmental Center

ID	Task Name	2009											
		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter		
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
30	<input checked="" type="checkbox"/> SB 962 legislation effective 1/1/2006 - pilot project												
31	<input checked="" type="checkbox"/> RCs draft and issue request for proposals for service providers												
32	<input checked="" type="checkbox"/> Facilities certification letters issued												
33	<input checked="" type="checkbox"/> Interagency agreement for evaluation of project developed												
34	<input checked="" type="checkbox"/> Homes developed by BAHP												
35	<input checked="" type="checkbox"/> Finalize consumers' individual health care plans												
36	<input checked="" type="checkbox"/> Transition consumers into homes***												
37	<input checked="" type="checkbox"/> Project evaluation contractor selected												
38	<input type="checkbox"/> Monitoring of individuals placed in homes												
39	<input type="checkbox"/> Evaluation report to Legislature of pilot												
40	<input type="checkbox"/> SB 962 sunsets unless extended												
41	<b>Family Teaching Homes</b>												
42	<input checked="" type="checkbox"/> AB 2100 enacted												
43	<input checked="" type="checkbox"/> Draft FTH regulations												
44	<input checked="" type="checkbox"/> Promulgate regulations												
45	<b>Health Services</b>												
46	<input checked="" type="checkbox"/> Establish dental coordinator positions												
47	<input checked="" type="checkbox"/> Implement expanded nursing assessment components												
48	<input checked="" type="checkbox"/> Implement expanded nursing assessment												
49	<input checked="" type="checkbox"/> Develop individual health care plan												
50	<input checked="" type="checkbox"/> Implement individual health care plan												
51	<input checked="" type="checkbox"/> Develop Risk Assessment Tool												
52	<input checked="" type="checkbox"/> Implement Risk Assessment Tool												
53	<input checked="" type="checkbox"/> Establish Agnews outpatient clinic												
54	<input type="checkbox"/> Provide service through Agnews outpatient clinic												
55	<input checked="" type="checkbox"/> Develop prototype MOU												
56	<input checked="" type="checkbox"/> Develop DHCS/DDS MOU												
57	<input checked="" type="checkbox"/> Submit protocols to CHHS and the Legislature												
58	<input checked="" type="checkbox"/> Contract with Telecare for crisis facility												
59	<input type="checkbox"/> Continue capacity building with health plans												

**A check indicates a completed task.**  
**A solid black line indicates post-closure activity.**

## Major Implementation Steps and Timelines

### Report on the Plan for Closing Agnews Developmental Center

ID	Task Name	2009											
		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter		
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
60	Continue recruitment of mental health and dental service providers												
61	Provide service delivery monitoring and oversight												
62													
63	<b>State Employees in the Community</b>												
64	Draft Legislation												
65	AB 1378 introduced												
66	AB 1378 effective 1/1/2006												
67	DDS-Labor Relations notice impacted unions of change in working conditions and offer to meet and confer/discuss.												
68	DDS establishes negotiating team												
69	DDS initiate survey of regional centers regarding need for state employees for use in transition to community.												
70	DDS-Agnews analyze survey results to determine bargaining positions, number of unions impacted, notice additional unions if necessary												
71	DDS—Agnews/regional centers develop contracts for use of state employees and reimbursement												
72	DPA and DDS meet with unions to negotiate/discuss use of State employees												
73	Agnews deploys up to 200 state employees												
74	<b>Quality Management System</b>												
75	Establish QMS Commission												
76	<b>Provider - Tools</b>												
77	Complete Provider Expectations document												
78	Draft QSR expectations												
79	Complete QSR Manual												
80	Draft and pilot QSR Monitoring Tools												
81	Complete QSR Monitoring Tools												
82	Draft QSR and Monitoring Tools Training Manual												
83	Pilot QSR and Monitoring Tools Training Manual												
84	<b>Consumer - Tools</b>												
85	Develop, pilot test, and finalize Service Coordinator Tool												
86	Develop, pilot, and finalize Behavior Plan Review Tool												

**A check indicates a completed task.**  
**A solid black line indicates post-closure activity.**

## Major Implementation Steps and Timelines

### Report on the Plan for Closing Agnews Developmental Center

ID		Task Name	2009												
			1st Quarter			2nd Quarter			3rd Quarter			4th Quarter			
			Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec	
87	<input checked="" type="checkbox"/>	Develop, pilot test and draft a Quality Snapshot Tool													
88	<input checked="" type="checkbox"/>	Develop, pilot, and finalize Nurse Health Review Tool													
89	<input checked="" type="checkbox"/>	Develop, pilot, and finalize Bay Area Project Staff Tool													
90	<input checked="" type="checkbox"/>	Xenologic contract													
91	<input checked="" type="checkbox"/>	Completion of NCI Consumer Survey Year One													
92	<input checked="" type="checkbox"/>	Completion of NCI Family Satisfaction Survey Year One													
93	<input checked="" type="checkbox"/>	Final reports on both consumer and family surveys													
94	<input checked="" type="checkbox"/>	Develop contract and scope of work for year two													
95	<input checked="" type="checkbox"/>	May 2008 Final Report Year Two Surveys													
96	<input checked="" type="checkbox"/>	Community development team meetings													
97	<input checked="" type="checkbox"/>	CMS final report due on grant													
98		<b>Business Management Team</b>													
99	<input checked="" type="checkbox"/>	Identify and support employees' personal needs to plan for future employment or retirement													
100	<input checked="" type="checkbox"/>	Develop a plan to secure and protect Agnews' property throughout closure													
101	<input checked="" type="checkbox"/>	Protocols in process to secure and protect Agnews' property throughout closure													
102	<input checked="" type="checkbox"/>	Develop a process to ensure timely notification to stakeholders and appropriate entities regarding closure activities													
103	<input checked="" type="checkbox"/>	Protocols in process to ensure timely notification regarding closure													
104	<input checked="" type="checkbox"/>	Plan for inventory communications and information technology equipment, determine and develop a plan, and effectuate disposition													
105	<input checked="" type="checkbox"/>	Create website for developmental centers (DC) containing policies and procedures for inventory of communications, and information technology equipment													
106	<input checked="" type="checkbox"/>	Manage Workers' Compensation cases, and preserve and transfer active and inactive cases including Stockton DC													
107	<input checked="" type="checkbox"/>	Plan for purge and preserve Agnews' records as appropriate													
108	<input checked="" type="checkbox"/>	Protocols in process for purge and preserve records													
109	<input checked="" type="checkbox"/>	Develop process to move personal property with the consumer													
110	<input checked="" type="checkbox"/>	Protocols in process to move personal property with consumer													
111		Project, Plan, and Manage Fiscal Resources													

**A check indicates a completed task.  
A solid black line indicates post-closure activity.**

## Major Implementation Steps and Timelines

### Report on the Plan for Closing Agnews Developmental Center

ID	 Task Name	2009											
		1st Quarter			2nd Quarter			3rd Quarter			4th Quarter		
		Jan	Feb	Mar	Apr	May	Jun	Jul	Aug	Sep	Oct	Nov	Dec
112	 Plan and facilitate consolidation of programs and services as population declines, including property leases												
113	 Inventory, store, distribute state surplus property - supplies												
114	 Create website for DCs containing policies and procedures for inventory, store-distribute state surplus property supplies												
115	 Develop a process to properly handle all trust account transactions during closure and forward balances at the time of discharge												
116	 Inventory/arrange for proper disposal of hazardous materials												
117	 Inventory and preserve historical items												
118	 Develop a plan to maintain Agnews' property during warm shutdown												
119	 Maintain physical plant during warm shutdown												

A check indicates a completed task.  
 A solid black line indicates post-closure activity.

## Housing Expenditures

As required in accordance with the Budget Act of 2009 (SB 3X 1, Chapter 1, Statutes of 2009), this final report on the closure of Agnews Developmental Center includes *“a final report of the construction of housing and the expenditure of the \$11,115,000 appropriated in Item 4300-105-0001, Budget Act of 2004 (ch.208, Statutes of 2004). At a minimum, this shall include all of the following components: (1) all the properties acquired, (2) the cost of each property, (3) the address of each property, and (4) the square footage of any residential structures on the property.”*

The required information is provided in the charts on the following pages.

Expenditure of \$11.115 Million in Predevelopment Funds, by Category by Fiscal Year

Category	FY 06-07	FY 07-08	FY 08-09	FY 09-10	Grand Total
Down Payment (Equity Contribution)	(\$4,706,698.13)	(\$4,063,665.43)	(\$60,603.39)	\$66,903.32	(\$8,764,063.63)
Interest/Credit Facility Costs	(\$625,166.61)		(\$118,512.81)	(\$34,250.00)	(\$777,929.42)
Soft Costs (e.g., fees and taxes)		(\$290,228.79)	(\$96,726.19)	(\$9,100.00)	(\$396,054.98)
Other Soft Costs – Bank of America Loan Extension Fees		(\$275,002.97)	(\$102,750.00)		(\$377,752.97)
Developer's Fee		(\$77,800.00)	(\$64.48)	(\$116,328.69)	(\$194,193.17)
Permits & Legal	(\$65,393.31)	(\$86,083.50)	(\$41,396.17)		(\$192,872.98)
Other Acquisition Costs	(\$3,401.34)	(\$94,708.17)			(\$98,109.51)
Insurance & Taxes		(\$74,250.00)			(\$74,250.00)
Escrow/Due Diligence	(\$27,355.00)	(\$40,171.21)			(\$67,526.21)
Acquisition Expenses	(\$14,114.08)	(\$10,408.82)			(\$24,522.90)
Consultants (Arch/Eng & Other)	(\$5,461.03)				(\$5,461.03)
Operating Costs (Wire Fees and Bank Service Charges)	(\$190.00)	(\$410.00)	(\$560.27)	(\$433.20)	(\$1,593.47)
Project wide Soft Costs (e.g., bank loan fees and document fees)			\$87,250.00		\$0.00
Interest from Savings	\$6,939.14	\$7,713.98	\$101.09	\$110.24	\$14,864.45
Grand Total	(\$5,440,840.36)	(\$5,092,264.91)	(\$333,262.22)	(\$93,098.33)	(\$10,959,465.82)
				Fund Allocation	11,115,000.00
				Balance as of 11/30/09	155,534.18
	(\$87,250.00)				

**Agnews Closure: Report of the Construction of Housing**

Address	Home Type	Regional Center	Square Footage	Site Purchase Price		Renovation Cost		Total Development Cost
				<b>a</b>	+	<b>b</b>	=	<b>c</b>
								<b>a+b=c</b>
1320 South Baywood, Campbell	962-5R	SARC	2373	\$925,000		\$818,288		\$1,743,288
460 Bodega, Foster City	SRH3	GGRC	1630	\$958,000		\$758,408		\$1,716,408
5242 Bristol, Newark	SRH3	RCEB	1610	\$729,000		\$635,991		\$1,364,991
826 Calero, San Jose	962-5R	SARC	2500	\$985,000		\$766,604		\$1,751,604
35649 Carnation, Fremont	962-4R	RCEB	2161	\$923,170		\$793,913		\$1,717,083
2654 Chablis, Livermore	962-5R	RCEB	2439	\$865,600		\$733,636		\$1,599,236
15134 Charmeran, San Jose	SRH3	SARC	1790	\$829,900		\$641,022		\$1,470,922
1502 Constanso, San Jose	SRH3	SARC	1780	\$869,000		\$702,553		\$1,571,553
1616 Corte de Medea, San Jose	SRH4	SARC	1780	\$841,000		\$690,574		\$1,531,574
5772 Dichondra, Newark	SRH3	RCEB	1734	\$680,000		\$609,716		\$1,289,716
275 West Dunne, Morgan Hill	SRH4	SARC	2262	\$855,000		\$673,496		\$1,528,496
1527-1529 Eden, San Jose	FTH	SARC	2198	\$875,000		\$757,982		\$1,632,982
680 Edna, San Mateo	962-4R	GGRC	1560	\$764,888		\$938,087		\$1,702,975
649 Empey, San Jose	962-5N	SARC	2667	\$790,000		\$1,069,665		\$1,859,665
32724 Fairfield, Union City	SRH4	RCEB	1700	\$750,000		\$582,515		\$1,332,515
1446 Flora, San Jose	962-5N	SARC	2638	\$785,000		\$1,158,827		\$1,943,827
10516 North Foothill, Cupertino	FTH	SARC	2477	\$939,000		\$480,755		\$1,419,755
10536 North Foothill, Cupertino	FTH	SARC	2553	\$849,950		\$556,774		\$1,406,724
10506 North Foothill, Cupertino	FTH	SARC	2477	\$939,000		\$483,563		\$1,422,563
10526 North Foothill, Cupertino	FTH	SARC	2477	\$939,000		\$483,447		\$1,422,447
205 Ginger, Morgan Hill	SRH4	SARC	2450	\$939,000		\$381,463		\$1,320,463
1415 Gordon, Redwood City	962-5N	GGRC	2500	\$610,000		\$1,071,487		\$1,681,487
373 South Henry, San Jose	962-5N	SARC	2667	\$774,000		\$1,042,461		\$1,816,461
5508 Jasmine, Castro Valley	SRH4	RCEB	1908	\$805,000		\$684,812		\$1,489,812
771 Jill, Santa Clara	952-5N	SARC	2772	\$653,000		\$1,094,171		\$1,747,171
15470 La Alameda, Morgan Hill	962-5R	SARC	2912	\$887,500		\$938,498		\$1,825,998
3508 Martin, San Mateo	SRH3	GGRC	1580	\$880,000		\$613,375		\$1,493,375
895 McKendrie, San Jose	962-5N	SARC	2667	\$793,000		\$1,093,453		\$1,886,453
8101 Meadowlark, Newark	962-5R	RCEB	2082	\$770,500		\$772,393		\$1,542,893
2830 Medina, San Bruno	962-4R	GGRC	1380	\$1,250,000		\$238,718		\$1,488,718

**Agnews Closure: Report of the Construction of Housing**

Address	Home Type	Regional Center	Square Footage	Site Purchase Price		Renovation Cost		Total Development Cost
				a	+	b	=	c
				a	+	b	=	c
				a+b=c				
441 North Milton, Campbell	962-5N	SARC	2638	\$718,000		\$1,035,097		\$1,753,097
36743 Montecito, Fremont	962-5R	RCEB	2052	\$950,000		\$830,691		\$1,780,691
14329 Mulberry, Los Gatos	962-5N	SARC	2784	\$749,950		TBD		\$749,950
506-508 Northlake, San Jose	FTH	SARC	2239	\$820,000		\$792,655		\$1,612,655
2334 Oak Flat, San Jose	SRH3	SARC	1994	\$770,000		\$649,265		\$1,419,265
32744 Olympiad, Union City	962-5R	RCEB	2086	\$878,032		\$671,950		\$1,549,982
1908 Otis, Alameda	SRH3	RCEB	1545	\$744,000		\$667,135		\$1,411,135
740 Palm, S San Francisco	SRH3	GGRC	1550	\$844,000		\$662,287		\$1,506,287
24615 Patricia, Hayward	SRH3	RCEB	2051	\$714,000		\$607,834		\$1,321,834
2917 Penitencia, San Jose	SRH3	SARC	2084	\$792,500		\$667,945		\$1,460,445
1720 Pierce, San Mateo	SRH3	GGRC	1620	\$775,000		\$776,076		\$1,551,076
227 Prague, San Mateo	SRH3	GGRC	1380	\$771,000		\$741,369		\$1,512,369
2508 Regent, Livermore	962-5R	RCEB	2300	\$835,000		\$688,605		\$1,523,605
1219 Sabrina, Redwood City	SRH3	GGRC	1800	\$895,175		\$679,786		\$1,574,961
1173 Salerno, Campbell	962-5N	SARC	2638	\$745,000		\$1,064,370		\$1,809,370
1169 Sand Beach, Alameda	SRH3	RCEB	1543	\$712,000		\$640,719		\$1,352,719
445 Sequoia, Redwood City	SRH3	GGRC	1800	\$970,000		\$704,783		\$1,674,783
21763 Shadyspring, Castro Valley	SRH3	RCEB	1771	\$680,000		\$629,184		\$1,309,184
2990 St. Cloud, San Bruno	962-4R	GGRC	1450	\$1,295,298		\$246,060		\$1,541,358
1447 Stonehedge, Pleasant Hill	SRH3	RCEB	1512	\$716,900		\$720,305		\$1,437,205
1112 Sunnyside, S San Francisco	SRH3	GGRC	2670	\$849,000		\$673,344		\$1,522,344
19175 Taylor, Morgan Hill	962-5R	SARC	2500	\$949,000		\$389,461		\$1,338,461
633 Vanessa, San Mateo	SRH3	GGRC	1670	\$750,000		\$820,713		\$1,570,713
625-627 Vasona, Los Gatos	FTH	SARC	2397	\$860,000		\$730,111		\$1,590,111
629-631 Vasona, Los Gatos	FTH	SARC	2397	\$860,000		\$722,498		\$1,582,498
663-665 Vasona, Los Gatos	FTH	SARC	2416	\$875,000		\$715,503		\$1,590,503
637-639 Vasona, Los Gatos	FTH	SARC	2397	\$860,000		\$725,218		\$1,585,218
4865 Wellington, San Jose	SRH4	SARC	2084	\$762,000		\$927,342		\$1,689,342
1750 Westmont, Campbell	962-5N	SARC	3000	\$770,000		\$1,216,749		\$1,986,749
173 Westridge, Santa Clara	962-5N	SARC	2772	\$760,000		\$1,118,870		\$1,878,870
5486 Yale, San Jose	SRH3	SARC	1900	\$798,000		\$668,873		\$1,466,873
<b>GRAND TOTAL (both tables)</b>				\$50,923,363		\$44,451,445		\$95,374,808

# Fiscal Update

**DEPARTMENT OF DEVELOPMENTAL SERVICES**  
**Plan to Close Agnews Developmental Center**

	<b>Base 2004-05</b>	<b>2006-07 May Revision 2005-06</b>	<b>2007-08 May Revision 2006-07</b>	<b>2008-09 May Revision 2007-08</b>	<b>2009-10 May Revision 2008-09</b>	<b>2010-11 November Estimate CY 2009-10</b>	<b>2010-11 November Estimate BY 2010-11</b>
<b>FISCAL IMPACT BY ISSUE</b>							
<b>Developmental Centers</b>							
1. Agnews Budget Base	\$100,214,000	\$92,402,000	\$83,033,000	\$73,754,000	37,350,760	\$0	\$0
2. Placements Into the Community	-2,502,000	-9,654,000	351,000	-11,456,000	0	0	0
3. Consumer Transfers to Other DCs	0	0	0	-430,000	0	0	0
4. State Employees in the Community	0	0	0	242,000	4,454,000	2,563,000	2,563,000
a. Retained	0	0	0	242,000	4,454,000	2,563,000	2,563,000
b. Community Services (Included in Lines 14 & 15 (below))	(0)	(682,000)	(3,758,000)	(9,217,000)	(8,375,000)	(8,375,000)	(8,375,000)
5. Administrative Staff for Closure	0	0	0	0	335,000	0	0
6. Warm Shut Down	0	0	0	0	1,612,000	4,836,000	4,836,000
7. Foster Grandparent/Senior Companion Program	0	0	0	0	-384,000	0	0
8. Staff Costs for Closure Plan	0	201,000	716,000	4,918,000	4,918,000	0	0
9. Facility Preparation	0	0	0	73,000	0	0	0
10. Consumer Relocation Costs	0	0	0	105,000	0	0	0
11. Regional Resource Development Projects	0	0	0	0	809,000	809,000	809,000
12. Agnews Staffing Plan	0	3,231,000	0	731,000	293,000	293,000	293,000
13. 2007-08 DC Reappropriation	0	0	0	-24,359,760	0	0	0
<b>Sub-Total, Developmental Centers</b>	<b>\$97,712,000</b>	<b>\$86,180,000</b>	<b>\$84,100,000</b>	<b>\$43,577,240</b>	<b>\$49,387,760</b>	<b>\$8,501,000</b>	<b>\$8,501,000</b>
General Fund	51,610,000	45,888,000	44,822,000	25,586,916	28,899,843	3,935,000	3,935,000
Other	46,102,000	40,292,000	39,278,000	17,990,324	20,487,917	4,566,000	4,566,000
<b>Regional Centers</b>							
14. Community Placement Plan	\$27,798,000	\$21,511,000	\$26,076,000	\$48,405,000	\$30,973,000	\$7,406,000	\$4,746,000
15. Community Services	5,279,000	9,442,000	14,314,000	19,816,000	34,905,000	77,025,000	77,025,000
16. 2007-08 RC Reappropriation	0	0	0	-18,668,900	0	0	0
<b>Sub-Total, Regional Centers</b>	<b>\$33,077,000</b>	<b>\$30,953,000</b>	<b>\$40,390,000</b>	<b>\$49,552,100</b>	<b>\$65,878,000</b>	<b>\$84,431,000</b>	<b>\$81,771,000</b>
General Fund	29,667,000	27,543,000	34,981,000	12,648,200	46,887,000	50,549,000	48,537,000
Other	3,410,000	3,410,000	5,409,000	18,235,000	18,991,000	33,882,000	33,234,000
<b>GRAND TOTAL</b>	<b>Total</b>	<b>\$130,789,000</b>	<b>\$117,133,000</b>	<b>\$124,490,000</b>	<b>\$93,129,340</b>	<b>\$92,932,000</b>	<b>\$90,272,000</b>
General Fund	81,277,000	73,431,000	79,803,000	38,235,116	75,786,843	54,484,000	52,472,000
Other	49,512,000	43,702,000	44,687,000	36,225,324	39,478,917	38,448,000	37,800,000

<b>CHANGE FROM PRIOR FISCAL YEAR</b>							
<b>GRAND TOTAL</b>	<b>Total</b>	<b>-\$13,656,000</b>	<b>\$7,357,000</b>	<b>-\$31,360,660</b>	<b>\$22,136,420</b>	<b>-\$22,333,760</b>	<b>-\$2,660,000</b>
General Fund	-7,846,000	6,372,000	-41,567,884	37,551,727	-21,302,843	-2,012,000	
Other	-5,810,000	985,000	-8,461,676	3,253,593	-1,030,917	-648,000	
<b>Developmental Centers</b>	<b>Total</b>	<b>-\$11,532,000</b>	<b>-\$2,080,000</b>	<b>-\$40,522,760</b>	<b>\$5,810,520</b>	<b>-\$40,886,760</b>	<b>\$0</b>
General Fund	-5,722,000	-1,066,000	-19,235,084	3,312,927	-24,964,843	0	
Other	-5,810,000	-1,014,000	-21,287,676	2,497,593	-15,921,917	0	
<b>Regional Centers</b>	<b>Total</b>	<b>-\$2,124,000</b>	<b>\$9,437,000</b>	<b>\$9,162,100</b>	<b>\$16,325,900</b>	<b>\$18,553,000</b>	<b>-\$2,660,000</b>
General Fund	-2,124,000	7,438,000	-22,332,800	34,238,800	3,662,000	-2,012,000	
Other	0	1,999,000	12,826,000	756,000	14,891,000	-648,000	

Historical Information:

- a. Prior reports included some costs of State Employees in the Community (line 4) that were also included in Community Placement Plan and Community Services (lines 14 & 15). The costs of state employees providing direct care services and regional center clinical services is now shown for display purposes (i.e. non-add) in State Employees in the Community (line 4) to avoid duplicating costs (and is shaded).
- b. State Employees in the Community includes operating costs for the Agnews Primary Care Clinic.
- c. Adjusted to reflect anticipated reimbursements.
- d. DGS is currently in the process of declaring the ADC surplus property. The budget year costs reflects the full year amount, although the disposition of property may occur earlier.
- e. In the 2008-09 May Revision, funding was provided for Line 15 with the assumption of all consumers transferred by June 30, 2008. Since all consumers were not transferred, \$27.2 million was shifted to Line 14.

DEPARTMENT OF DEVELOPMENTAL SERVICES  
Plan to Close Agnews Developmental Center

COSTS TO CLOSE AGNEWS DEVELOPMENTAL CENTER

		Base 2004-05	2006-07 May Revision for 2005-06	2007-08 May Revision for 2006-07	2008-09 May Revision for 2007-08	2009-10 May Revision for 2008-09	2010-11 November Estimate for 2009-10	2010-11 November Estimate for BY 2010-11
<b>DEVELOPMENTAL CENTERS</b>								
<b>1. Agnews Budget Base</b>	<b>Total</b>	<b>\$100,214,000</b>	<b>\$92,402,000</b>	<b>\$83,033,000</b>	<b>\$73,754,000</b>	<b>\$37,350,760</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	52,923,000	49,154,000	44,237,000	39,347,759	24,354,843	0	0
	<i>Other</i>	47,291,000	43,248,000	38,796,000	34,406,241	12,995,917	0	0
	<b>PYs</b>	<b>1173.0</b>	<b>1187.0</b>	<b>1057.0</b>	<b>967.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
	<b>Year Beginning Population</b>	<b>376</b>	<b>327</b>	<b>280</b>	<b>220</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>2. Placements into the Community</b>	<b>Total</b>	<b>-\$2,502,000</b>	<b>-\$9,654,000</b>	<b>\$351,000</b>	<b>-\$11,456,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	-1,313,000	-5,067,000	203,000	-6,111,000	0	0	0
	<i>Other</i>	-1,189,000	-4,587,000	148,000	-5,345,000	0	0	0
	<b>PYs</b>	<b>0.0</b>	<b>-122.0</b>	<b>-16.0</b>	<b>-145.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
	<b>Placements</b>	<b>-52</b>	<b>-63</b>	<b>-70</b>	<b>-204</b>	<b>0</b>	<b>0</b>	<b>0</b>
	<b>Deaths</b>	<b>0</b>	<b>-10</b>	<b>-6</b>	<b>-6</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>3. Consumer Transfers to Other DCs</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>-\$430,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	-229,000	0	0	0
	<i>Other</i>	0	0	0	-201,000	0	0	0
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
	<b>Population</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>-10</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>4. State Employees in the Community</b> a	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$242,000</b>	<b>\$4,454,000</b>	<b>\$2,563,000</b>	<b>\$2,563,000</b>
	<i>General Fund</i>	0	0	0	129,000	475,000	485,000	485,000
	<i>Other</i>	0	0	0	113,000	3,979,000	2,078,000	2,078,000
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>3.0</b>	<b>30.0</b>	<b>16.0</b>	<b>16.0</b>
	<i>(FYI: State Employees in the Community costs included in Sections 14 and 15 below)</i>	<i>(0)</i>	<i>(682,000)</i>	<i>(3,758,000)</i>	<i>(9,217,000)</i>	<i>(8,375,000)</i>	<i>(8,375,000)</i>	<i>(8,375,000)</i>
<b>5. Administrative Staff for Closure</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$335,000</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	0	195,000	0	0
	<i>Other</i>	0	0	0	0	140,000	0	0
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>5.0</b>	<b>0.0</b>	<b>0.0</b>
<b>6. Warm Shut Down</b> c	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$1,612,000</b>	<b>\$4,836,000</b>	<b>\$4,836,000</b>
	<i>General Fund</i>	0	0	0	0	941,000	2,822,000	2,822,000
	<i>Other</i>	0	0	0	0	671,000	2,014,000	2,014,000
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>25.0</b>	<b>25.0</b>	<b>25.0</b>
<b>7. Foster Grandparent/Senior Companion Program</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>-\$384,000</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	0	-318,000	0	0
	<i>Other</i>	0	0	0	0	-66,000	0	0
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
<b>8. Staff Costs for Closure Plan</b>	<b>Total</b>	<b>\$0</b>	<b>\$201,000</b>	<b>\$716,000</b>	<b>\$4,918,000</b>	<b>\$4,918,000</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	105,000	382,000	2,624,000	2,624,000	0	0
	<i>Other</i>	0	96,000	334,000	2,294,000	2,294,000	0	0
<b>9. Facility Preparation</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$73,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	39,000	0	0	0
	<i>Other</i>	0	0	0	34,000	0	0	0
<b>10. Consumer Relocation Costs</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$105,000</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	56,000	0	0	0
	<i>Other</i>	0	0	0	49,000	0	0	0
<b>11. Regional Resource Development Projects</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>\$809,000</b>	<b>\$809,000</b>	<b>\$809,000</b>
	<i>General Fund</i>	0	0	0	0	472,000	472,000	472,000
	<i>Other</i>	0	0	0	0	337,000	337,000	337,000
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>6.0</b>	<b>6.0</b>	<b>6.0</b>
<b>12. Agnews Staffing Plan</b>	<b>Total</b>	<b>\$0</b>	<b>\$3,231,000</b>	<b>\$0</b>	<b>\$731,000</b>	<b>\$293,000</b>	<b>\$293,000</b>	<b>\$293,000</b>
	<i>General Fund</i>	0	1,696,000	0	390,000	156,000	156,000	156,000
	<i>Other</i>	0	1,535,000	0	341,000	137,000	137,000	137,000
	<b>PYs</b>	<b>0.0</b>	<b>43.0</b>	<b>5.0</b>	<b>10.0</b>	<b>3.0</b>	<b>3.0</b>	<b>3.0</b>
<b>13. 2007-08 DC Reappropriation</b>	<b>Total</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>	<b>-\$24,359,760</b>	<b>\$0</b>	<b>\$0</b>	<b>\$0</b>
	<i>General Fund</i>	0	0	0	-10,658,843	0	0	0
	<i>Other</i>	0	0	0	-13,700,917	0	0	0
	<b>PYs</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>	<b>0.0</b>
	<b>Population</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>
<b>Total Developmental Centers</b>	<b>Total</b>	<b>\$97,712,000</b>	<b>\$86,180,000</b>	<b>\$84,100,000</b>	<b>\$43,577,240</b>	<b>\$49,387,760</b>	<b>\$8,501,000</b>	<b>\$8,501,000</b>
	<i>General Fund</i>	51,610,000	45,888,000	44,822,000	25,586,916	28,899,843	3,935,000	3,935,000
	<i>Other</i>	46,102,000	40,292,000	39,278,000	17,990,324	20,487,917	4,566,000	4,566,000
	<b>PYs</b>	<b>1,173.0</b>	<b>1,108.0</b>	<b>1,046.0</b>	<b>835.0</b>	<b>69.0</b>	<b>50.0</b>	<b>50.0</b>
	<b>Year Ending Population</b>	<b>324</b>	<b>254</b>	<b>204</b>	<b>0</b>	<b>0</b>	<b>0</b>	<b>0</b>

